

## OUTLINE OF PROPOSED LEGISLATION

### STATE CHILDREN'S BUREAU.

I. An act providing for the creation of a State Children's Bureau with an appropriation for its maintenance, and prescribing the duties thereof.

1. Authorizing the Kentucky Child Welfare Commission to establish under its supervision a State Children's Bureau, to employ a Director of the Bureau, and such assistants as the Commission may deem necessary, and to fix the compensation of the Director and assistants.

2. Providing for an appropriation of \$20,000.00 to the Kentucky Child Welfare Commission for the purpose of carrying out the provisions of this act.

3. Providing that the duties of the Children's Bureau shall be to hold conferences for the study of Child Welfare, to develop standards for institutions, to stimulate state-wide interest in juvenile courts and probation, to assist in the formation of County Child Welfare Boards, and to co-operate with such Boards wherever they have been established.

### COUNTY CHILD WELFARE BOARDS

II. An act providing for the establishment of County Child Welfare Boards, prescribing the manner of formation, and the duties of such Boards.

1. Providing that the Fiscal Court or the Commissioners of any county may set up a County Child Welfare Board to be composed of the County Superintendent of Schools and the County Judge, together with 3, or if the county be one containing a city of the first

or second class, 5 members to be appointed by the Kentucky Child Welfare Commission from a list of 9 or 15 submitted by the County Judge; that both sexes be represented on the Board; that the original appointive members serve for one, two and three years, and thereafter only for three year terms, and that all members shall serve without compensation.

2. Providing that the Board shall have office or desk room in the county court house, and shall keep accurate records of all monthly and annual meetings in the place where county archives are kept, open to the inspection of the Kentucky Child Welfare Commission, or any accredited representative thereof.

3. Providing that the Board appoint an executive officer approved by the Kentucky Child Welfare Commission, who shall be known as the Executive Secretary of the County Child Welfare Board, who may hold other positions not conflicting with his duties as secretary, whose salary shall be fixed by the Board, and who shall appoint such assistants as may be approved by the Board; authorizing the Board to pay out of such sums as may be appropriated to its use by the Fiscal Court the salaries of its Executive Secretary and assistants, and the traveling expenses of its members or representatives; providing that the County Child Welfare Boards of two or more counties may unite in the employment of an Executive-Secretary and agree together upon the part of the total expense to be paid by each County Board.

4. Prescribing the duties of the County Child Welfare Board to be:

- a. To investigate and bring to the attention of the proper court all cases of neglect or abuse of children.
- b. To search out and make suitable provision for all types of physically or mentally handicapped children.

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- c. To assist in the enforcement of the compulsory education law.
- d. To act as probation and parole officers for courts that have chosen no special officers for that work.
- e. To assist the State Children's Bureau in the administrative performance of its duties pertaining to children.
- f. To make an annual report to the Kentucky Child Welfare Commission and specific recommendations as to the needs of children in their respective counties.

#### ADULT PROBATION

III. An adult probation law providing for the appointment of probation officers in any court in the discretion of the judge, and prescribing their powers and duties.

#### Juvenile Court

IV. An Act amending the juvenile court law in the following particulars:

1. Removing any uncertainty in the present law regarding the age limit of children, and fixing the jurisdiction of the court over children to the eighteenth birthday for boys and girls.

2. Eliminating the provision which seems to provide for a jury trial for children.

3. Providing for increased salaries of probation officers and authorizing the appointment of paid probation officers in all counties of the state.

The greatest need of the juvenile courts in Kentucky is for more and better qualified probation officers. Salaries are now entirely inadequate.

4. Adding provisions to secure the proper detention of children awaiting court action in every county.

5. Providing for the examination, treatment and care of children made wards of the state by this act. When the cost of treatment

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cannot be borne by the parents or guardian it should be a charge upon the county.

#### COUNTY ATTENDANCE OFFICERS

V. An act providing that the appointment of county attendance officers be made compulsory.

The permissive appointment of county attendance officers has worked a great hardship on rural school children. In many counties the attendance law is enforced not at all, in others but slightly. County children, not less than city children, are entitled to an education.

#### CHILD LABOR

VI. An act amending the Child Labor law by:

1. Re-writing the section on street trades in such a way as to overcome the legal objections recently upheld against that section.

2. Requiring the return of duplicate certificates by the issuing officer to the State Department of Labor.

#### CONSERVATION OF VISION

VII. Two bills designed for the conservation of vision:

1. An act to provide for conservation of vision classes in any school in Kentucky.

- a. Providing for the use in any school, city or rural, of text-books specially designed for defective sighted children.

- b. Providing that the Board of Education of any city or any County Board of Education may establish in any school conservation of vision classes; may purchase special text books and employ teachers specially trained to conduct such classes.

2. An Act to authorize the Kentucky Library Commission to purchase and distribute books especially printed for pupils with seriously defective sight.

This act makes it possible for a teacher in a country school to teach one child of defective vision so that his eyes be not further injured.



## RECREATION

VIII. An Act to provide for the establishment, conduct, and maintenance of public playgrounds and recreation centers in and by cities and counties; and authorizing school districts to join in the operation of playground and recreation centers.

This act is permissive only, a true Home Rule Bill whereby the final authority rests with the community.

## APPRENTICESHIP

IX. An Act to repeal all laws or parts of laws authorizing the apprenticing or "binding out" of children.

Statutes are still to be found among the laws of Kentucky which authorize the apprenticing of dependent children by County judges or by their guardians, and of institution inmates, both dependent and delinquent, by institution boards. The laws are seldom used, altho 18 instances of so-called apprenticing were found during the investigation of the National Child Labor Committee in 1919.

Apprenticeship is obsolete and undemocratic and opposed in principle to all modern ideas of education and child-care.

## MARRIAGE

X. An act amending the present marriage law in the following particulars:

1. Providing that the age for legal marriage be raised from 12 for girls and 14 for boys to 16 for girls and 18 for boys.

In extreme cases, where the girl is under 16, and the probate judge may, after due investigation, issue a marriage permit.

2. Providing for the public posting in the office of the county clerk of a written application on the part of both parties for a marriage license at least five days before the license can be granted.

3. Providing that witnesses to a marriage, if the contracting parties are unknown to the clerk, must file a written affidavit of identification.

The professional witnesses who haunt marriage parlors will seek another job, if this amendment is passed.

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4. Providing for the identification of parents in cases where the consent of the parents of either contracting party is necessary to the marriage.

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The following plan providing for a Children's Bureau under the State Board was endorsed by the Commission:-

#### STATE CHILDREN'S BUREAU

WHEREAS, the law creating the State Board of Charities and Corrections (Carroll's Kentucky Statutes, 1922, Ch. 16, Art. 1) declares it to be the duty of the Board to study the sources and causes of crime, delinquency and dependency, and as far as possible to suggest and put into effect such remedial measures as may be of benefit to the Commonwealth in the prevention and ultimate eradication of anti-social acts and conditions,

and WHEREAS, the promotion of child welfare offers the most effective means for the prevention of delinquency, dependency and other anti-social conditions,

THEREFORE, be it enacted that section 216 a 3 (a) be amended by the insertion of a new clause to read as follows:

For the purpose of carrying out the duties specified in section 216 a 3(a) the Kentucky State Board of Charities and Corrections is hereby authorized to establish under the direction of the Commissioner of Public Institutions, a Children's Bureau, to employ a director of the Bureau and such assistants as the Board may deem necessary, and to fix the compensation of the Director and assistants.

The Board thru visitation by its members or thru its Children's Bureau shall inform itself regarding the children under the care of each State, County, municipal or other institutions, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition, the Board may require from such institutions, agencies, associations or individuals such information and reports as it may deem necessary. The Bureau shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions and association concerned with the welfare of children.

For the purpose of carrying out the provisions of this act there is hereby appropriated to the Board of Charities and Corrections the sum of \_\_\_\_\_ annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of its duties and not otherwise provided for.



Miss Neville consented to act as representative for the Commission and to present to the State Board of Charities and Corrections at their next meeting, Monday, October 29, the above plan, providing for a Children's Bureau under the State Board of Charities with local County Welfare Boards. It was left to Miss Neville's discretion to take up with the Board the question of license.

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A meeting of the Kentucky Child Welfare Commission

Oct. 21, 1923 - The following plan for a County Child Welfare Board was discussed and unanimously adopted section by section:

County Child Welfare Board

Section 1. The Fiscal Court or the Commissioners of any County, with the advice and assistance of the Kentucky State Board of Charities and Corrections, may establish for such County a Child Welfare Board. For the purpose of establishing such a Board, the County Judge shall submit to the State Board of Charities and Corrections a list of nine persons, or if the County be one containing a city of the first or second class, fifteen persons, including representatives of both sexes. From this list the State Board shall recommend three persons, or if the County be one containing a city of the first or second class, five persons, who shall then be appointed by the County Judge. The appointive members, together with the County Judge and the Superintendent of County Schools, shall constitute a Child Welfare Board for the County. Both sexes shall be represented in the membership of the Board. The original appointive members shall serve for one, two and three years respectively, or if five members are appointed, one for one year, two for two years, and two for three years. Thereafter all appointive member shall serve for three years or until their lawfully appointed compensation, but may be reimbursed for all necessary expenses incurred in attendance upon Board meetings or for other expense incurred in the discharge of their official duties.

Section 2. The County Child Welfare Board shall have office room or desk room in the Court House at the County Seat and shall hold an annual meeting, monthly meetings, and such special meetings as may be deemed necessary. The Board shall elect annually from its membership a chairman and a secretary. Full records of all the proceedings and transactions of the County Child Welfare Board shall be kept in the place where County archives are kept and shall be open to inspection at any time by the members of the Fiscal Court or by the County Commissioners of the County and by the Kentucky State Board of Charities and Corrections or any accredited representative thereof. The Fiscal year of each County Child Welfare Board shall be the same as the fiscal year of the Fiscal Court or the County Commissioners of that County.

Section 3. The County Child Welfare Board shall have the authority to appoint an executive officer, whose qualifications for the position shall have been approved by the Kentucky State Board of Charities and Corrections and who shall be known as the Executive Secretary of the Board. The Executive Secretary may hold other positions, the duties of which may be performed in connection with his or her duties as Secretary. The Executive Secretary shall have the salary which may be fixed by the County Child Welfare Board and shall serve during its pleasure. The executive secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare Board, at such salaries as may be designated by it. The County Child Welfare Board is authorized to pay, out of such sums as may be approp-



riated to its use by the Fiscal Court of the County, the salaries of its Executive Secretary and his or her assistants, and the necessary traveling expenses of its members, Executive Secretary, and other agents, and such other expenses as are incidental to the discharge of its lawful duties. The County Child Welfare Boards of two or more Counties, with the approval of the fiscal courts of their respective counties, may unite in the employment of an Executive Secretary and such other assistants as may be deemed necessary, and shall agree together upon the part of the total expense which each County Child Welfare Board shall pay.

Section 4. The duties of the County Child Welfare Board shall be:

- (a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.
- (b) To search out and to make suitable provision for crippled, blind, deaf mute or other handicapped children.
- (c) To investigate the circumstances of feeble-minded children and whenever possible to make arrangement for their suitable care.
- (d) To assist in the enforcement of the compulsory education law.
- (e) To act as Probation and Parole Officers for courts that have chosen no special officers for that work.
- (f) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge.
- (g) To assist the Kentucky State Board of Charities and Corrections in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the State Board.
- (h) To make an annual report to the State Board of Charities and Corrections and specific recommendation as to the needs of children in their respective counties.

There was much discussion upon the subject of whether the Children's Bureau should be given the power to license institutions. Mr. Smith felt that the request for license would rouse two great classes of opposition: (1) the denominational institutions with poor standards and (2) good institutions suspicious of interference. It was finally agreed that a Bureau without license power would be better than no Bureau at all and while license was the ideal, visitation would probably be the feasible thing for which to strive at the present time.



A Children's Bureau would do much for Kentucky by rendering assistance to the Courts and by advising the Judges on the appointment of probation officers. The Children's Bureau with the County Boards can solve the problem of State supervision and leadership so essential to a good State Probation system. Adult Probation should be made possible, for many of its problems concern the welfare of children.

The Children's Bureau has two general responsibilities: (1) to see that individual agencies whether public or private, function properly; (2) to act as a general supervisory body, which shall set standards, bring up institutions that are falling behind, and make possible state unity by close co-operation.

Under the Children's Bureau County Child Welfare Boards should be established. The duties of these Boards shall be:

- (a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.
- (b) To search out and to make suitable provision for crippled, blind, deaf mute or other handicapped children.
- (c) To investigate the circumstances of feeble-minded children and whenever possible to make arrangement for their suitable care.
- (d) To assist in the enforcement of the compulsory education law.
- (e) To act as Probation and Parole Officers for courts that have chosen no special officers for that work.
- (f) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge.
- (g) To assist the Kentucky State Board of Charities and Corrections in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the State Board.
- (h) To make an annual report to the State Board of Charities and Corrections and specific recommendation as to the needs of Children in their respective counties.

AN ACT TO AMEND AND RE-ENACT AN ACT ENTITLED "AN ACT TO CREATE A COMMISSION, TO BE KNOWN AS THE KENTUCKY CHILD WELFARE COMMISSION AND TO PRESCRIBE ITS DUTIES AND FUNCTIONS", WHICH BECAME A LAW ON MARCH 24, 1922, BY ADDING THERETO A PROVISION FOR THE ESTABLISHMENT OF A CHILDREN'S BUREAU UNDER THE CONTROL OF THE KENTUCKY CHILD WELFARE COMMISSION; AND TO APPROPRIATE FUNDS NECESSARY FOR THE DISCHARGE OF THE FUNCTIONS OF SAID CHILDREN'S BUREAU AND OF THE KENTUCKY CHILD WELFARE COMMISSION.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE COMMON-WEALTH OF KENTUCKY:

That the Act entitled "An Act to create a Commission, to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions", which became a law on March 24, 1922, being Chapter 107 of the Acts of 1922, be and the same is hereby amended and re-enacted by adding thereto, as Section 3 thereof the following language;

"Section 3: The Commission is hereby authorized to establish and maintain, under its direction and control, a Children's Bureau, to employ a director of the Bureau and such assistants as the Commission may deem necessary, and to fix compensation of said director and assistants. The Commission through visitation by its members or through its Children's Bureau shall inform itself regarding the children under the care of each state, county, municipal, or other institutions, agency of association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Commission may require from such institutions, agencies, associations, and individuals such information and reports as it may deem necessary. The Commission, through its Children's Bureau or in other appropriate manner, shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

For the purpose of carrying out the provisions of this Act there is hereby appropriated to the Kentucky Child Welfare Commission the sum of \$20,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Commission and not otherwise provided for."

So that said Act of March 24, 1922, being Chapter 107 of the Acts of 1922, when so amended shall read as follows:

"Section 1: There is hereby created a commission to be known as "The Kentucky Child Welfare Commission," composed of nine



members, who shall be citizens of the State of Kentucky and who shall serve without compensation. The members of the commission shall be appointed by the Governor, three for a period of one year, three for a period of two years and three for a period of three years from date of appointment, and thereafter all appointments, except to fill vacancies caused by death, resignation or removal, shall be for the full term of three years.

Section 2: It shall be the duty of the commission to continue the survey of child welfare in the Commonwealth of Kentucky heretofore begun by the Children's Code Commission authorized under joint resolution of the General Assembly of 1920; to investigate and study the needs of Kentucky children and present to the Governor and the General Assembly, prior to each legislative session, a report of their findings and recommendations based thereon; to prepare data upon the subject, and be ready at all times to advise the Governor or any member of the General Assembly concerning the bills relating to children which may be introduced at any session of the General Assembly.

Section 3: The Commission is hereby authorized to establish and maintain, under its direction and control, a Children's Bureau, to employ a director of the Bureau and such assistants as the Commission may deem necessary, and to fix compensation of said director and assistants. The Commission through visitation by its members or through its Children's Bureau shall inform itself regarding the children under the care of each state, county, municipal, or other institutions, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Commission may require from such institutions, agencies, associations, and individuals such information and reports as it may deem necessary. The Commission, through its Children's Bureau or in other appropriate manner, shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

For the purpose of carrying out the provisions of this Act there is hereby appropriated to the Kentucky Child Welfare Commission the sum of \$20,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Commission and not otherwise provided for."

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AN ACT to amend and re-enact an Act entitled "An Act to Create a Commission to be known as The Kentucky Child Welfare Commission and to prescribe its duties and functions," which became a law on March 24, 1922, to substitute thereto a provision for the establishment of a children's bureau to be known as the Kentucky Children's Bureau; and to appropriate funds necessary for the discharge of the functions of said children's bureau.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

1. That the Act entitled "An Act to create a Commission, to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions", which became a law on March 24, 1922, being Chapter 107 of the Acts of 1922, be and the same is hereby amended and re-enacted by substituting as Section 3 the following language:

Section 3: There is hereby authorized and established a Children's Bureau, to be known as the Kentucky Children's Bureau, which shall employ a director of the Bureau and such assistants as it may deem necessary, and to fix compensation of said director and assistants. The Children's Bureau shall inform itself regarding the children under the care of each state, county, municipal, or other institution, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies and individuals shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Bureau may require from such institutions, agencies, associations and individuals such information and reports as it may deem necessary. The Children's Bureau shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

For the purpose of carrying out the provisions of this Act, there hereby appropriated to the Kentucky Children's Bureau the sum of \$10,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Bureau and not otherwise provided for."

So that said Act of March 24, 1922, being Chapter 107 of the Acts of 1922 when so amended shall read as follows:

"Section 1: There is hereby created a bureau to be known as "The Kentucky Children's Bureau", composed of nine members, who shall be citizens of the State of Kentucky and who shall serve without compensation. The members of the Bureau shall be appointed by the Governor, three for a period of one year, three for a period of two years and three for a period of three years from date of appointment, and thereafter all appointments, except to fill vacancies caused by death, resignation or removal, shall be for the full term of three years.

2. It shall be the duty of the Bureau to continue the survey of child welfare in the Commonwealth of Kentucky heretofore begun by the Children's Code Commission authorized under joint resolution of the General Assembly of 1920; to administer Mothers' Aid in Kentucky and to employ such trained staff as may be necessary; to investigate and study the needs of Kentucky children and present to the Governor and the General Assembly, prior to each legislative session, a report of their findings and recommendations based thereon; to prepare data upon the subject, and be ready at all times to advise the Governor or any member of the General Assembly concerning the bills relating to children which may be introduced at any session of the General Assembly.

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3. The Bureau is hereby authorized to employ a director of the Bureau and such assistants as it may deem necessary, and to fix compensation of said director and assistants. The Bureau through visitation by its members shall inform itself regarding the children under the care of each state, county, municipality, or other institution, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individuals receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Bureau may require from such institutions, agencies, associations and individuals, such information and reports as it may deem necessary. The Bureau shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

The said county boards shall have power subject to the provisions of this act to grant aid to mothers with dependent children under fourteen years of age who desire and need such help if such mothers are capable and fit mentally, morally, and physically to bring up their children and it is for the welfare of the children to remain in the home provided that the mother shall have been a resident for two years in the state and one year in the county of applications immediately prior to date of application. The word "Mother" as used in this section shall include any female person standing in loco-parentis to any child or children under sixteen years of age. Where the child is in school with a satisfactory record of attendance and scholarship or through physical, mental or legal disability is unable to be employed, the board may at its option continue such aid until such child has reached the age of sixteen years.

The county board shall determine whether the mother or guardian is a proper person to have the custody and care of the child and whether the home is a satisfactory place for the training and rearing of the child; what are the resources of the family and the ability of its other members, if any, to work or otherwise contribute to its support; the existence of relative able to assist the family, and of individuals, societies or agencies who may be interested therein; shall take all lawful means to compel all persons bound to support the mother and children to support them, and to enforce any other legal rights for their benefit; and shall make such other investigation as may be necessary to determine the eligibility and suitability of the mother to receive such aid.

The county board shall make written findings based upon its investigations and may make an order for a monthly allowance sufficient to insure the proper maintenance of the child in the home with the mother and, if it deems necessary, may impose such conditions upon the granting of the allowance as will promote the welfare of the child.

The county board shall review all allowances at regular intervals and in no case shall an allowance be continued for more than six months without such review. Any allowance may be increased or decreased in amount, or discontinued, and the board may alter or amend the conditions upon which the allowance was previously granted upon a showing that the welfare of the child and the protection of the public interest demands such change, discontinuance, or amendment after reasonable notice has been given to the mother of the child.

The county board shall cause every home for which an allowance is made to be visited by its representative as often as may be necessary, at least once in three months, to observe the conditions which obtain in the home, the care which the child is receiving, and to offer such friendly counsel and advice as may be helpful to the mother and the child.

The county board shall keep a full record of each applicant for, or recipient of, assistance under this act, including the reports of investigations, correspondence and other pertinent information, together with the orders of the board in each case. The names of the beneficiaries under this act or their mothers shall not be published in any newspaper or in any way given publicity.

All payments made under the provisions of this act by the County Board of the respective counties shall be made direct to the mothers whose children are beneficiaries under this act.

For the purpose of carrying out the provisions of this Act there is hereby appropriated to the Kentucky Children's Bureau the sum of \$10,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Bureau and not otherwise provided for."

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There shall also be appropriated \$35,000.00 to the Kentucky Children's Bureau for aid to Mothers, to be known as the State Mothers' Aid Fund, which shall be a continuing fund from year to year, to be administered by the Bureau. Whenever the general assembly shall have appropriated such sum or sums as it deems necessary for the purpose of carrying out this act, the Bureau after first deducting therefrom the amounts necessary to pay the salaries and expenses as determined by the Bureau, shall apportion the amount remaining in the fund to the counties on a per capita basis. Whenever any county shall appropriate to the County Child Welfare Board of said county an amount equal to or greater than its apportionment from the State Mothers' Aid Fund, said county shall become a participant in this fund and thereafter shall receive annually reimbursement from the State Mothers' Aid Fund to the extent of one-half the expenditures of the Board of said county when same shall have been approved by the Bureau.

If at the end of the first fiscal year of each biennium the funds apportioned to any county shall not have been accepted or used by said county, such funds shall revert to the State Mothers' Aid Fund and shall be apportioned to those counties which shall signify before the end of the first fiscal year their intention to participate and shall provide a sum equal to or greater than the amount which may be available to them under this reapportionment on a per capita basis from the State Mothers' Aid Fund.

Nothing herein contained shall be interpreted to prevent any county from appropriating to the Board of Trustees of said county more than a sum equal to its allotment from the State Mothers' Aid Fund.

In order to carry out the provisions of this act there is authorized to be appropriated to the State Mothers' Aid Fund for the biennium ending \_\_\_\_\_ the sum of \$35,000.00 payable from any funds in the State Treasury not otherwise appropriated.

The Fiscal Court or County Commissioners of each county are hereby authorized and directed (or shall) establish a fund to be known as the \_\_\_\_\_ County Mothers' Aid Fund to be administered by the County Board of Child Welfare of said county in accordance with this act. The same shall be a continuing fund from year to year and shall be provided by a tax to be levied annually in each county of not less than \_\_\_\_\_ and not to exceed \_\_\_\_\_. In order that this law may become immediately effective each county shall appropriate from its general revenue such amount as is necessary to carry out the provisions of this act until such time as the revenue from a tax levy as herein provided, become available. All acts or parts of acts in conflict with this act are hereby repealed. Should any portion of this act be held to be unconstitutional or invalid, that shall in no way invalidate the remainder of this act.

AN ACT to amend and re-enact an Act entitled "An Act to Create a Commission to be known as The Kentucky Child Welfare Commission and to prescribe its duties and functions," which became a law on March 24, 1922, to substitute thereto a provision for the establishment of a children's bureau to be known as the Kentucky <sup>Children's</sup> Bureau; and to appropriate funds necessary for the discharge of the functions of said children's bureau.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

1. That the Act entitled "An Act to create a Commission, to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions", which became a law on March 24, 1922, being Chapter 107 of the Acts of 1922, be and the same is hereby amended and re-enacted by substituting as Section 3 the following language:

Section 3: There is hereby authorized and established a Children's Bureau, to be known as the Kentucky Children's Bureau, which shall employ a director of the Bureau and such assistants as it may deem necessary, and to fix compensation of said director and assistants. The Children's Bureau shall inform itself regarding the children under the care of each state, county, municipal, or other institution, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies and individuals shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Bureau may require from such institutions, agencies, associations and individuals such information and reports as it may deem necessary. The Children's Bureau shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

For the purpose of carrying out the provisions of this Act, there hereby appropriated to the Kentucky Children's Bureau the sum of \$10,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Bureau and not otherwise provided for."

So that said Act of March 24, 1922, being Chapter 107 of the Acts of 1922 when so amended shall read as follows:

"Section 1: There is hereby created a bureau to be known as "The Kentucky Children's Bureau", composed of nine members, who shall be citizens of the State of Kentucky and who shall serve without compensation. The members of the Bureau shall be appointed by the Governor, three for a period of one year, three for a period of two years and three for a period of three years from date of appointment, and thereafter all appointments, except to fill vacancies caused by death, resignation or removal, shall be for the full term of three years.

2. It shall be the duty of the Bureau to continue the survey of child welfare in the Commonwealth of Kentucky heretofore begun by the Children's Code Commission authorized under joint resolution of the General Assembly of 1920; to administer Mothers' Aid in Kentucky and to employ such trained staff as may be necessary; to investigate and study the needs of Kentucky children and present to the Governor and the General Assembly, prior to each legislative session, a report of their findings and recommendations based thereon; to prepare data upon the subject, and be ready at all times to advise the Governor or any member of the General Assembly concerning the bills relating to children which may be introduced at any session of the General Assembly.



3. The Bureau is hereby authorized to employ a director of the Bureau and such assistants as it may deem necessary, and to fix compensation of said director and assistants. The Bureau through visitation by its members shall inform itself regarding the children under the care of each state, county, municipality, or other institution, agency or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individuals receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition the Bureau may require from such institutions, agencies, associations and individuals, such information and reports as it may deem necessary. The Bureau shall assist in the establishment of County Child Welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions, and associations concerned with the welfare of children.

The said county boards shall have power subject to the provisions of this act to grant aid to mothers with dependent children under fourteen years of age who desire and need such help if such mothers are capable and fit mentally, morally, and physically to bring up their children and it is for the welfare of the children to remain in the home provided that the mother shall have been a resident for two years in the state and one year in the county of applications immediately prior to date of application. The word "Mother" as used in this section shall include any female person standing in loco-parentis to any child or children under sixteen years of age. Where the child is in school with a satisfactory record of attendance and scholarship or through physical, mental or legal disability is unable to be employed, the board may at its option continue such aid until such child has reached the age of sixteen years.

The county board shall determine whether the mother or guardian is a proper person to have the custody and care of the child and whether the home is a satisfactory place for the training and rearing of the child; what are the resources of the family and the ability of its other members, if any, to work or otherwise contribute to its support; the existence of relative able to assist the family, and of individuals, societies or agencies who may be interested therein; shall take all lawful means to compel all persons bound to support the mother and children to support them, and to enforce any other legal rights for their benefit; and shall make such other investigation as may be necessary to determine the eligibility and suitability of the mother to receive such aid.

The county board shall make written findings based upon its investigations and may make an order for a monthly allowance sufficient to insure the proper maintenance of the child in the home with the mother and, if it deems necessary, may impose such conditions upon the granting of the allowance as will promote the welfare of the child.

The county board shall review all allowances at regular intervals and in no case shall an allowance be continued for more than six months without such review. Any allowance may be increased or decreased in amount, or discontinued, and the board may alter or amend the conditions upon which the allowance was previously granted upon a showing that the welfare of the child and the protection of the public interest demands such change, discontinuance, or amendment after reasonable notice has been given to the mother of the child.

The county board shall cause every home for which an allowance is made to be visited by its representative as often as may be necessary, at least once in three months, to observe the conditions which obtain in the home, the care which the child is receiving, and to offer such friendly counsel and advice as may be helpful to the mother and the child.

*in addition*

There shall also be appropriated \$35,000.00 to the Kentucky Children's Bureau for aid to Mothers, to be known as the State Mothers' Aid Fund, which shall be a continuing fund from year to year, to be administered by the Bureau. Whenever the general assembly shall have appropriated such sum or sums as it deems necessary for the purpose of carrying out this act, the Bureau after first deducting therefrom the amounts necessary to pay the salaries and expenses as determined by the Bureau, shall apportion the amount remaining in the fund to the counties on a per capita basis. Whenever any county shall appropriate to the County Child Welfare Board of said county an amount equal to or greater than its apportionment from the State Mothers' Aid Fund, said county shall become a participant in this fund and thereafter shall receive annually reimbursement from the State Mothers' Aid Fund to the extent of one-half the expenditures of the Board of said county when same shall have been approved by the Bureau.

If at the end of the first fiscal year of each biennium the funds apportioned to any county shall not have been accepted or used by said county, such funds shall revert to the State Mothers' Aid Fund and shall be apportioned to those counties which shall signify before the end of the first fiscal year their intention to participate and shall provide a sum equal to or greater than the amount which may be available to them under this reapportionment on a per capita basis from the State Mothers' Aid Fund.

Nothing herein contained shall be interpreted to prevent any county from appropriating to the Board of Trustees of said county more than a sum equal to its allotment from the State Mothers' Aid Fund.

In order to carry out the provisions of this act there is authorized to be appropriated to the State Mothers' Aid Fund for the biennium ending the sum of \$35,000.00 payable from any funds in the State Treasury not otherwise appropriated.



The county board shall keep a full record of each applicant for, or recipient of, assistance under this act, including the reports of investigations, correspondence and other pertinent information, together with the orders of the board in each case. The names of the beneficiaries under this act or their mothers shall not be published in any newspaper or in any way given publicity.

All payments made under the provisions of this act by the County Board of the respective counties shall be made direct to the mothers whose children are beneficiaries under this act.

For the purpose of carrying out the provisions of this Act there is hereby appropriated to the Kentucky Children's Bureau the sum of \$10,000.00 annually or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Bureau and not otherwise provided for."

The Filson Historical Society

AN ACT enabling the fiscal court or county commissioners of each county to establish and maintain a county child welfare board. Be it enacted by the General Assembly of the Commonwealth of Kentucky:

1. The Fiscal Court or the County Commissioners of any County, with the advice and assistance of the Kentucky Children's Bureau, shall establish for such county a Child Welfare Board. When the Fiscal Court or County Commissioners of any county shall have authorized the establishment of such a board, the County Judge, County Superintendent of Schools and the County Health Officer shall submit to the Kentucky Children's Bureau a list of nine persons, or if the county be one containing a city of the first or second class fifteen persons, including representatives of both sexes. From this list, the Kentucky Children's Bureau shall recommend three persons, or if the county be one containing a city of the first or second class, five persons, who shall then be appointed by the County Judge, the County Superintendent of Schools and the County Health Officer. The members thus appointed, shall constitute a Child Welfare Board for the county. Both sexes shall be represented in the membership of the board. The original appointives shall serve for one, two and three years respectively or, if five members are appointed as herein provided, one for one year, two for two years and two for three years. Thereafter all appointive members shall serve for three years or until their lawfully appointed successors have been duly qualified. The members shall serve without compensation but may be reimbursed by the county for all necessary expenses incurred in attendance upon board meetings or for other expenses incurred in the discharge of their official duties.



2. The County Welfare Board shall have office room or desk room in the Courthouse at the County seat and shall hold an annual meeting and such special meetings as may be called by the chairman or on written request of a majority of the members. The board shall elect annually from its membership, a chairman and a secretary and shall make full record of all its proceedings and transactions, which shall be kept in the place where the county archives are kept, and shall be open for inspection at any time by the members of the Fiscal Court or the county commissioners of the county, and by the Kentucky Children's Bureau, or any accredited representative thereof. The fiscal year of each County Child Welfare Board shall be the same as the fiscal year of the Fiscal Court or the County Commissioners of that County.

3. The County Child Welfare Board shall have authority to appoint an executive officer whose qualifications for the position shall have been approved by the Kentucky Children's Bureau and who shall be known as the Executive Secretary of the board. The Executive Secretary may hold other positions and perform other duties in connection with his or her duties as secretary. The Executive Secretary shall have such salary as may be fixed by the County Child Welfare Board and shall serve during its pleasure. The Executive Secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare Board, at such salaries as may be designated by it. The County Child Welfare Board is authorized to pay, out of such sums as shall be appropriated to its use by the Fiscal Court or County Commissioners of the county, the salaries of its Executive Secretary and his or her assistants and the necessary traveling expense of its members, Executive

Secretary and other agents and such other expense as are incidental to the discharge of its lawful duties. The County Child Welfare Board of two or more counties, with the approval of the Fiscal Court and County Commissioners of their respective counties, may unite in the employment of an Executive Secretary and such other assistants as may be deemed necessary, and shall agree upon the part of the total expense which each County Child Welfare Board shall pay.

4. The duties of the County Child Welfare Board shall be:
- (a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.
  - (b) To administer the funds appropriated by the Fiscal Court or the County Commissioners for Mother's aid and to employ such trained workers as may be necessary.
  - (c) To search out and to make suitable provision or turn over to the proper agency for crippled, blind, deaf, mute or other handicapped children;

To investigate the circumstances of feeble-minded children and whenever possible to make arrangements for their suitable care.

- (d) To assist in the enforcement of the compulsory education law.
- (e) To act as Probation and parole Officers for courts that have chosen no special officers for that work.
- (f) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge.
- (g) To assist the Kentucky Children's Bureau in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the Commission.



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(h) To make an annual report to the Kentucky Children's Bureau and specific recommendation as to the needs of children in their respective counties.

The Filson Historical Society

AN ACT enabling the fiscal court or county commissioners of each county to establish and maintain a county child welfare board.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

1. The Fiscal Court or the County Commissioners of any County, with the advice and assistance of the Kentucky Children's Bureau, shall establish for such county a Child Welfare Board. When the Fiscal Court or County Commissioners of any county shall have authorized the establishment of such a board, the County Judge, County Superintendent of Schools and ~~the County Health Officer~~ shall submit to the Kentucky Children's Bureau a list of nine persons, or if the county be one containing a city of the first or second class fifteen persons, including representatives of both sexes. From this list, the Kentucky Children's Bureau shall recommend three persons, or if the county be one containing a city of the first or second class, five persons, who shall then be appointed by the County Judge, the County Superintendent of Schools and ~~the County Health Officer~~. The members thus appointed, shall constitute a Child Welfare Board for the county. Both sexes shall be represented in the membership of the ~~board~~. The original appointives shall serve for one, two and three years respectively or, if five members are appointed as herein provided, one for one year, two for two years and two for three years. Thereafter all appointive members shall serve for three years or until their lawfully appointed successors have been duly qualified. The members shall serve without compensation but may be reimbursed by the county for all necessary expenses incurred in attendance upon board meetings or for other expenses incurred in the discharge of their official duties.



2. The County Welfare Board shall have office room or desk room in the Courthouse at the County seat and shall hold an annual meeting and such special meetings as may be called by the chairman or on written request of a majority of the members. The board shall elect annually from its membership, a chairman and a secretary and shall make full record of all its proceedings and transactions, which shall be kept in the place where the county archives are kept, and shall be open for inspection at any time by the members of the Fiscal Court or the county commissioners of the county, and by the Kentucky Children's Bureau, or any accredited representative thereof. The fiscal year of each County Child Welfare Board shall be the same as the fiscal year of the Fiscal Court or the County Commissioners of that County.

3. The County Child Welfare Board shall have authority to appoint an executive officer whose qualifications for the position shall have been approved by the <sup>K</sup> Kentucky Children's Bureau and who shall be known as the Executive Secretary of the board. ~~(The Executive Secretary may hold other positions and perform other duties in connection with his or her duties as secretary.)~~ The Executive Secretary shall have such salary as may be fixed by the County Child Welfare Board and shall serve during its pleasure. The Executive Secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare Board, at such salaries as may be designated by it. The County Child Welfare Board is authorized to pay, out of such sums as shall be appropriated to its use by the Fiscal Court or County Commissioners of the county, the salaries of its Executive Secretary and his or her assistants and the necessary traveling expense of its members, Executive

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Secretary and other agents and such other expense as are incidental to the discharge of its lawful duties. The County Child Welfare Board of two or more counties, with the approval of the Fiscal Court and County Commissioners of their respective counties, may unite in the employment of an Executive Secretary and such other assistants as may be deemed necessary, and shall agree upon the part of the total expense which each County Child Welfare Board shall pay.

4. The duties of the County Child Welfare Board shall be:

(a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.

(b) To administer the funds appropriated by the Fiscal Court or the County Commissioners for Mother's aid and to employ such trained workers as may be necessary.

(c) To search out and to make suitable provision or turn over to the proper agency for crippled, blind, deaf, mute or other handicapped children;

To investigate the circumstances of feeble-minded children and whenever possible to make arrangements for their suitable care.

(d) To assist in the enforcement of the compulsory education law.

(e) To act as Probation and parole Officers for courts that have chosen no special officers for that work.

(f) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge.

(g) To assist the Kentucky Children's Bureau in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the ~~Commission~~. Bureau.

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(h) To make an annual report to the Kentucky Children's Bureau and specific recommendation as to the needs of children in their respective counties.

The Filson Historical Society

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The Fiscal Court or County Commissioners of each county are hereby authorized and directed (or shall) establish a fund to be known as the \_\_\_\_\_ County Mothers' Aid Fund to be administered by the County Board of Child Welfare of said county in accordance with this act. The same shall be a continuing fund from year to year and shall be provided by a tax to be levied annually in each county of not less than \_\_\_\_\_ and not to exceed \_\_\_\_\_. In order that this law may become immediately effective each county shall appropriate from its general revenue such amount as is necessary to carry out the provisions of this act until such time as the revenue from a tax levy as herein provided, become available. All acts or parts of acts in conflict with this act are hereby repealed. Should any portion of this act be held to be unconstitutional or invalid, that shall in no way invalidate the remainder of this act.

The Filson Historical Society



COUNTY BOARDS OF CHILD WELFARE ORGANIZED AT REQUEST OF FISCAL COURT.

County Judge, Superintendent of County Schools,  
Three or five members appointed by Fiscal Court or County Commissioners

Executive-secretary, approved by the Kentucky Child Welfare Commission  
and such other assistants as may be necessary

Co-operation in the enforcement of the county attendance law.

Taking initiative in securing the enforcement of all laws for protection  
of children

Doing probation work when the juvenile court has no probation officer or  
at the request of the Judge

Developing detention service for children

Investigating cases of destitution or neglect and referring to proper agency

Co-operating with all child caring agencies and institutions

Investigating for the Fiscal Court applications for County relief

Promoting recreation

Co-operating with agencies promoting child health

## JUVENILE COURTS AND PROBATION

Stimulating public interest in juvenile court  
and probation work

Recommending probation officers for appointment

Assisting county child welfare boards in work  
with juvenile courts

Developing detention service

Co-operating with flying clinic in securing  
mental examinations

Preventing the detention of children in jails

## CHILDREN'S AGENCIES AND INSTITUTIONS

Development of standards

Visitation of agencies and institutions

Prescribing record forms

Securing reports

Studying admissions and discharges

Removing children from alms houses

## COUNTY ORGANIZATION

Promotion of county organization

Appointment of appointive members of county  
child welfare boards and approval of executive-secretaries

Outlining programs of work for county child  
welfare boards

Conferring on methods of work

Assisting in investigations of cases and  
reviewing such investigations



FROM THE  
KENTUCKY CHILD WELFARE COMMISSION

S. B. 210

RELATING TO CHILD LABOR

WHY IT SHOULD PASS

S. B. 210 makes no change in the excellent provisions of the present child labor law, except to supply certain important aids to administration and enforcement.

One of these aids is the requirement of badges for newsboys in cities of the first, second and third classes. The use of badges is the generally accepted method of regulating this form of juvenile employment.

It has been accepted in Kentucky for street trades generally. S. B. 210 merely inserts the word "newspapers" in the paragraph relating to badges, this word having been omitted through some error from that paragraph. By inserting the word "newspapers" the list of "badge occupations" for children between 14 and 16 will correspond with the list of street occupations prohibited under 14, as given in the preceding paragraph.

S. B. 210 makes it possible to enforce the existing law relating to street trades efficiently and effectively. Newsboys who are legally entitled to sell newspapers will wear badges. In other words, they will wear the evidence of their right to sell newspapers on the street.

S. B. 210 will protect the newsboys who are legally entitled to do this work from the boys who are not legally entitled to do so. It will enable the enforcing official to distinguish between

the legal and the illegal sellers, without depending on the assertion of any boy who happens to be selling on the street. Unless badges are worn by the legal sellers, the work of the enforcing officer is unnecessarily and hopelessly difficult, and there is a temptation for illegal sellers to lie and deceive regarding their right to sell.

Everywhere in America, the use of badges is the usual, and indeed the only practicable means, of regulating street trades and enforcing the law. This is particularly true of the newspaper-selling trade. In most European countries there is no problem of regulating juvenile street trades. Neither boys nor girls are employed in the sale and distribution of newspapers. This is done largely through public stands, which are conducted by adults - often, men or women who are physically incapacitated for other forms of work.

S. B. 210 also requires that duplicate employment certificates be filed in the office of the State Child Labor Inspector. This is a common requirement in other States, and like the requirement of badges for street trades, has the endorsement of all students and administrators of child labor laws.

Time and money will be saved by having certificates on file in the central office. The inspectors can arrange their itineraries on the basis of records in their possession when they start out; they will not have to waste time looking up the local issuing officer in every town they visit, and go through his records, before they are able to do any work in that town.



Both provisions in S. B. 210 are endorsed by the State Labor Inspector of Kentucky as desirable and needed aids to the enforcement of the present child labor law. It is endorsed by The Kentucky Child Labor Association, of which Mayor Huston Quin of Louisville is president.

S. B. 210 strengthens a good law. It cannot be opposed except in an attempt to weaken the law. It simply adds effectiveness to what the state of Kentucky has already done for the protection of its children. It makes possible the better carrying-out of the purposes and intentions already expressed in law by the people and legislature of the State.

S. B. 210 is recommended by the Kentucky Child Welfare Commission.

FRANCES INGRAM, CHAIRMAN, LOUISVILLE

JOHN F. SMITH, VICE-CHAIRMAN, BEREA

GEORGE STOLL, SECRETARY-TREASURER,  
LOUISVILLE

W. F. BRADSHAW, PADUCAH

MRS. FRANK L. McVEY, LEXINGTON

HARRY B. MACKOY, COVINGTON

LINDA NEVILLE, LEXINGTON

DR. FRANK J. O'BRIEN, LOUISVILLE

MRS. BERNARD SELLIGMAN, LOUISVILLE

ANN BELL, EXECUTIVE-SECRETARY,  
LOUISVILLE

FROM THE  
KENTUCKY CHILDREN'S CODE COMMISSION

H. B. 315.

RELATING TO CHILD LABOR.

WHY IT SHOULD PASS.

H. B. 315 makes no change in the excellent provisions of the present child labor law, except to supply certain important aids to administration and enforcement.

One of these aids is the requirement of badges for newsboys in cities of the first, second and third classes. The use of badges is the generally accepted method of regulating this form of juvenile employment.

It has been accepted in Kentucky for street trades generally. H. B. 315 merely inserts the word "newspapers" in the paragraph relating to badges, this word having been omitted, through some error from that paragraph. By inserting the word "newspapers" the list of "badge occupations" for children between 14 and 16 will correspond with the list of street occupations prohibited under 14, as given in the preceding paragraph.

H. B. 315 makes it possible to enforce the existing law relating to street trades efficiently and effectively. Newsboys who are legally entitled to sell newspapers will wear badges. In other words, they will wear the evidence of their right to sell newspapers on the street.

H. B. 315 will protect the newsboys who are legally entitled to do this work from the boys who are not legally entitled to do so. It will enable the enforcing official to distinguish between the legal and the illegal sellers, without depending on the assertion of any boy who happens to be selling on the street. Unless badges are worn by the legal sellers, the work of the enforcing officer is unnecessarily and hopelessly difficult, and there is a temptation for illegal sellers to lie and deceive regarding their right to sell.

Everywhere in America, the use of badges is the usual, and indeed the only practicable means, of regulating street trades and

# Formal Classes -

a. Citizenship

no. attending  
985

Parent Education  
Baby Clinic

1735

Craft

a. N.Y. Art Class

348

Music

a. Glee Club

141

Informal Singing

1464

~~For~~ Social Clubs

men's

a. Syrian Men

22 684

Softy Roosts

8 236

N.H. Men

5 16

Ky Panthers

10 418

Boiler makers

8 185

Ky A.C.

10 36

heragous

15 188

Weavers

13 181

Conti Group

11 213

Rover Crew

5 135



FROM THE  
KENTUCKY CHILD WELFARE COMMISSION

H.B.320  
S.B.209

COUNTY CHILD WELFARE BOARDS

WHY IT SHOULD PASS

H.B.320 } provides that the Fiscal Court of any county may  
S.B.209 } establish a County Child Welfare Board to be composed of County  
Judge, County Superintendent of Schools, and three or five appointive  
members . This law is permissive only.

H.B.320 } is a companion bill to { H.B.319 } which creates a  
S.B.209 } { S.B.208 } State Children's Bureau, for the County Board is primarily the  
local administrative unit of the central Bureau.

H.B. 320 } provides that the County Board shall be a non-  
S.B. 209 } salaried body of men and women, but may appoint a paid executive-  
secretary approved by the Children's Bureau.

H. B.320 } provides that the Fiscal Court may appropriate  
S. B.209 ( certain sums to be used in paying the salary of the executive- sec-  
retary, assistants, and other general expenses of the Board.

The duties of the Board as provided by H.B.320 or S.B.209  
include: the investigation of all cases of neglected or abused  
children, of physically or mentally handicapped children; assistance  
in the enforcement of the compulsory education law; acting as pro-  
bation and parole officers in courts that have chosen no special  
officers for that work; acting as representative for the State  
Children's Bureau in the Bureau's duties pertaining to children;  
recommendations thru an annual report to the Kentucky Child Welfare  
Commission as to the needs of children in their respective communities.

FROM THE  
KENTUCKY CHILD WELFARE COMMISSION

S.B. 209

COUNTY CHILD WELFARE BOARDS

WHY IT SHOULD PASS

S.B.209 provides that the Fiscal Court of any county may establish a County Child Welfare Board to be composed of County Judge, County Superintendent of Schools, and three or five appointive members. This law is permissive only.

S.B.209 is a companion bill to S.B.208, which creates a State Children's Bureau, for the County Board is primarily the local administrative unit of the central Bureau.

S.B.209 provides that the County Board shall be a non-salaried body of men and women, but may appoint a paid executive-secretary approved by the Children's Bureau.

S. B. 209 provides that the Fiscal Court may appropriate certain sums to be used in paying the salary of the executive-secretary, assistants, and other general expenses of the Board.

The duties of the Board as provided by S. B. 209 include: the investigation of all cases of neglected or abused children, of physically or mentally handicapped children; assistance in the enforcement of the compulsory education law; acting as probation and parole officers in courts that have chosen no special officers for that work; acting as representative for the State Children's Bureau in the Bureau's duties pertaining to children; recommendations thru an annual report to the Kentucky Child Welfare Commission as to the needs of children in their respective communities.

COMPANION BILLS

SENATE BILL NO. 208.

Creating a State Children's Bureau

and

SENATE BILL NO. 209

Establishing County Child Welfare Boards

referred to

SOCIAL WORK COMMITTEE

T. C. Flener, Chairman

H. V. Bell  
Arch Hamilton  
W. M. Duffy

B. A. Muster  
Henry M. Cline  
W. O. Hays

Senate Bill No. 208 creates a State Children's Bureau to provide adequate state-wide protection for every child, handicapped or normal, in the Commonwealth of Kentucky.

Senate Bill No. 209 permits the establishment of County Child Welfare Boards as administrative units to carry out locally the work of the Children's Bureau.

Please write these Committee members care State Capitol, Frankfort, Kentucky, and urge a favorable report on Senate Bill No. 208 and Senate Bill No. 209.

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SENATE BILL NO. 209.

Senate Bill No. 209, providing for the establishment of County Child Welfare Boards is a companion bill to Senate Bill No. 208, creating a Children's Bureau.

Centralization of authority with decentralization of administration has become a recognized principle of modern business; the Children's Bureau will be the central agency, the County Child Welfare Boards the local administrative units.

The County Board will be a non-salaried board of 5 or 7 members, two of whom will be the County Judge and County Superintendent of Schools.

The salary of an executive-secretary and general expenses of the Board are to be paid from such sums as the fiscal court may appropriate for that purpose.

The County Board will search out and make suitable provision for all types of physically and mentally handicapped children, and prevent neglect and abuse of children.

The County Board will assist in the enforcement of the compulsory education law, and act as probation and parole officers for courts that have chosen no special officers for that work.

The County Board shall make an annual report to the Kentucky Child Welfare Commission setting forth specific recommendations as to the needs of the children in their respective counties.

The Kentucky Child Welfare Commission urges every citizen of Kentucky who is interested in child welfare-- particularly that of the rural child-- to endorse the bill for the establishment of County Child Welfare Boards.

County Child Welfare Boards.

*Worked out with this sentence*

Section 1. The State Board of Charities and Corrections may, when requested to do so by the County Commissioners or the the fiscal court of any county, appoint in such county three persons, or if the county be one containing a city of the first or second class, five persons resident therein, who together with the county judge and the superintendent of county schools, shall constitute a Child Welfare Board for the County. The original appointive members shall serve for one, two, and three years respectively, or if five members are appointed, one for one year, two for two years and two for three years. Thereafter all members shall be appointed for three years. All appointive members shall serve until their lawfully appointed successors have been duly qualified.

The members shall serve without compensation, but shall be reimbursed for all necessary expense incurred in attendance upon Board meetings, or otherwise in the discharge of their official duties.

Section 2. The Board shall have office room or desk room in the Court House at the County Seat, and shall hold an annual meeting, monthly meetings, and such special meetings as may be deemed necessary. The Board shall elect annually from its membership a chairman and a secretary. Full records of all the proceedings and transactions of the Board shall be kept in the place where county archives are kept, and shall be open to inspection at any time by the State Board of Charities and Corrections, or any accredited representative thereof.

Section 3. The County Child Welfare Board shall have the

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authority to appoint an executive officer, who shall be known as the executive secretary of the Board, and who may hold other positions, the duties of which may be performed in connection with his or her duties as secretary. The executive secretary may have the salary ~~and~~ which may be fixed by the Board and shall serve during its pleasure. The executive secretary may appoint such properly trained assistants as may be authorized and approved by the Board, and at such salaries as may be designated by it. The Board is authorized to pay, out of such sums as may be appropriated to its use by the fiscal court of the county, the salaries of its agents, and the necessary traveling expenses of its members and agents, and such other expenses as are incidental to the discharge of its lawful duties, and such necessary expense as may be incurred for office supplies and general equipment.

Section 4. The duties of the County Child Welfare Board shall be:

- a-To act as county agent of the State Board of Charities and Corrections in the performance of duties with reference to children imposed by law upon the State Board and to perform such duties as may be required of it by the State Board.
- b-To take the initiative in furthering the interests and welfare of all children in the county who are not already adequately protected.



*worked out with Miss Denwood*

County Child Welfare Boards. ✓

Section 1. The State Board of Charities and Corrections may, when requested to do so by the County Commissioners or the the fiscal court of any county, appoint in such county three persons, or if the county be one containing a city of the first or second class, five persons resident therein, who together with the county judge and the superintendent of county schools, shall constitute a Child Welfare Board for the County. The original appointive members shall serve for one, two, and three years respectively, or if five members are appointed, one for one year, two for two years and two for three years.

Thereafter all members shall be appointed for three years. All appointive members shall serve until their lawfully appointed successors have been duly qualified.

The members shall serve without compensation, but shall be reimbursed for all necessary expense incurred in attendance upon Board meetings, or otherwise in the discharge of their official duties.

Section 2. The Board shall have office room or desk room in the Court House at the County Seat, and shall hold an annual meeting, monthly meetings, and such special meetings as may be deemed necessary. The Board shall elect annually from its membership a chairman and a secretary. Full records of all the proceedings and transactions of the Board shall be kept in the place where county archives are kept, and shall be open to inspection at any time by the State Board of Charities and Corrections, or any accredited representative thereof.

Section 3. The County Child Welfare Board shall have the

✓  
authority to appoint an executive officer, who shall be known as the executive secretary of the Board, and who may hold other positions, the duties of which may be performed in connection with his or her duties as secretary. The executive secretary may have the salary ~~and~~ which may be fixed by the Board and shall serve during its pleasure. The executive secretary may appoint such properly trained assistants as may be authorized and approved by the Board, and at such salaries as may be designated by it. The Board is authorized to pay, out of such sums as may be appropriated to its use by the fiscal court of the county, the salaries of its agents, and the necessary traveling expenses of its members and agents, and such other expenses as are incidental to the discharge of its lawful duties, and such necessary expenses as may be incurred for office supplies and general equipment.

Section 4. The duties of the County Child Welfare Board shall be:

- a-To act as county agent of the State Board of Charities and Corrections in the performance of duties with reference to children imposed by law upon the State Board, and to perform such duties as may be required of it by the State Board.
- b-To take the initiative in furthering the interests and welfare of all children in the county who are not already adequately protected.

FROM THE  
KENTUCKY CHILD WELFARE COMMISSION  
H. B. 319  
CREATING A STATE CHILDREN'S BUREAU  
WHY IT SHOULD PASS

H. B. 319 creates a Children's Bureau for Kentucky such as 26 other states have already adopted, as the most effective method of child welfare work. At present there is in Kentucky no State-wide agency with responsibility and authority to insure the welfare of all children. H. B. 319 will create such an agency.

H. B. 319 will bring into close correlation all work being done for children needing care. At present one agency cares for some blind children, another for some delinquent, another for some crippled. Often there is duplication of work, while many children who need care do not receive it.

H. B. 319 will provide a definite working program in which every type of physically and mentally handicapped child, as well as the normal child, will have an individual part.

Children in need of special care will be found and given comprehensive treatment for all their defects. Now it happens not infrequently that a child receives care for one handicap, but is given no help for another.

A Children's Bureau by finding and correcting many of the defects of early childhood will cause a great reduction of failures in later life.

H. B. 319 will be a great preventive influence in the lives of boys and girls of to-day so that they will not become



delinquents growing up to fill our jails, almshouses and penitentiaries.

H. B. 319 should pass because the time has come when Kentucky should give her children adequate state-wide protection and care, because a Children's Bureau is the only safe guarantee that every child, handicapped or normal, in the State, will receive a fair chance at health, education, wholesome play and right living.

The Filson Historical Society

FROM THE  
KENTUCKY CHILD WELFARE COMMISSION

H. B. 319

CREATING A STATE CHILDREN'S BUREAU

WHAT IS IT?

A Bureau concerned with the welfare of children, normal, dependent, defective and delinquent.

MAIN PURPOSES

Educative  
Investigative  
Co-operative

EDUCATIVE --- HOW?

Holding conferences  
Publishing Bulletins  
Organizing committees  
-- for study of child welfare  
-- for developing standards

INVESTIGATIVE --- HOW?

Searching out and providing for physically and mentally defective children,  
Visitation of agencies and institutions  
Removal of children from jails and almshouses  
Keeping in touch with every condition affecting child welfare.

CO-OPERATIVE --- HOW?

With county child welfare boards  
-- in organization  
-- as to methods and programs  
With State Board of Health in operation of Flying Clinic  
With Juvenile Courts  
-- to secure probation officers  
-- in developing detention service  
With all organizations  
-- in any way concerning child welfare

FROM THE  
KENTUCKY CHILD WELFARE COMMISSION  
S. B. 208  
CREATING A STATE CHILDREN'S BUREAU  
WHY IT SHOULD PASS

S. B. 208 creates a Children's Bureau for Kentucky such as 26 other states have already adopted, as the most effective method of child welfare work. At present there is in Kentucky no State-wide agency with responsibility and authority to insure the welfare of all children. S. B. 208 will create such an agency.

S. B. 208 will bring into close correlation all work being done for children needing care. At present one agency cares for some blind children, another for some delinquent, another for some crippled. Often there is duplication of work, while many children who need care do not receive it.

S. B. 208 will provide a definite working program in which every type of physically and mentally handicapped child, as well as the normal child, will have an individual part.

Children in need of special care will be found and given comprehensive treatment for all their defects. Now it happens not infrequently that a child receives care for one handicap, but is given no help for another.

A Children's Bureau by finding and correcting many of the defects of early childhood will cause a great reduction of failures in later life.

S. B. 208 will be a great preventive influence in the lives of boys and girls of to-day so that they will not become

delinquents growing up to fill our jails, almshouses and penitentiaries.

S. B. 208 should pass because the time has come when Kentucky should give her children adequate state-wide protection and care, because a Children's Bureau is the only safe guarantee that every child, handicapped or normal, in the State, will receive a fair chance at health, education, wholesome play and right living.

The Filson Historical Society

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FROM THE  
KENTUCKY CHILD WELFARE COMMISSION  
S. B. 208  
CREATING A STATE CHILDREN'S BUREAU

WHAT IS IT?

A Bureau concerned with the welfare of children, normal, dependent, defective and delinquent.

MAIN PURPOSES

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Investigative  
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-- in organization  
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With State Board of Health in operation of Flying Clinic  
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-- to secure probation officers  
-- in developing detention service  
With all organizations  
-- in any way concerning child welfare

Ingram

(Mr. Carleton)  
Corrections

State Child <sup>Welfare</sup> Bureau.

WHEREAS, the law creating the State Board of Charities and Corrections (Carroll's Kentucky Statutes, 1922, Ch. 16, Art. I) declares it to be the duty of the Board to study the sources and causes of crime, delinquency, and dependency, and as far as possible to suggest and put into effect such remedial measures as may be of benefit to the Commonwealth in the prevention and ultimate eradication of anti-social acts and conditions,

And WHEREAS the promotion of child welfare offers the most effective means for the prevention of delinquency, dependency, and other anti-social conditions,

THEREFORE, be it enacted that ~~SECTION 216 a 3 (a)~~ section 216 a 3 (a) be amended by the insertion of a new clause to read as follows:

For the purpose of carrying out the duties specified in section 216 a 3 (a) the Kentucky State Board of Charities and Corrections is hereby authorized to establish under the ~~direction~~ direction of the Commissioner of Public Institutions a ~~Child~~ Children's Welfare Bureau, to employ a director of the Bureau and such ~~assistants~~ assistants as the Board may deem necessary, and to fix the compensation of the director and assistants.

The Board ~~shall~~ <sup>shall</sup> ~~through visitation by its members or duly accredited representatives, or through~~ <sup>its Children's Bureau</sup> ~~other means~~, shall inform itself regarding the children under the care of each State, county, municipal, or other institution, agency, or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more

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①  
children not related by blood or marriage. The Board may require

from such institutions, agencies, associations, or individuals such information and reports as it may deem necessary. The ~~Board~~ <sup>Bureau</sup> shall

~~assist in the establishment of county child welfare boards and~~  
~~cooperate with any county child welfare boards that may be established,~~

<sup>such</sup> ~~as have been~~ and with all agencies, institutions and associations concerned with

the welfare of children. (~~It shall report annually to the Governor~~  
~~its activities authorized under in this section.~~)

For the purpose of carrying out the provisions of this act there is hereby appropriated to the Board of Charities and Corrections the sum of \$20,000 annually, or so much thereof as may be necessary to pay the salaries and expenses of the staff of the ~~Child Welfare~~ <sup>Child Welfare</sup> Bureau, and such other expenses as may be incident to the performance of its duties and not otherwise provided for.

\* Mr. Carstens does not believe that  
this <sup>statement</sup> gives the power of ~~visitation~~  
the right of admission.  
Teeth.

---

① And these various institutions & agencies  
shall be required to permit such  
visitation for the purpose of getting  
the necessary information and  
in addition,

---

\* Mr. Carstens - believes that licensing should be  
made part of law.



# Central Purchasing Bureau

658 South Fourth Street

Louisville, Kentucky

Ruth Scott Barrett,  
Manager

Telephones.  
City 4645  
Main 2410

October 22, 1923.

Miss Frances Ingram,  
Neighborhood House,  
428 S. First St.  
Louisville, Ky.

My dear Miss Wilkinson:

This is to notify you that between the dates October 29 and November 3, I will be in Milwaukee attending the annual conference of the American Hospital Association. There are to be a number of sessions on central purchasing as well as exhibits of various commodities which will no doubt be of benefit in our work here. We would appreciate if you would anticipate your needs for these six days and get in your large orders this week. The Bureau office will be open as usual, however, and Miss Schoening can take care of any routine orders that you may have.

Sincerely yours,

*R. S. Barrett*

Manager

Encl.

RSB/HS

This did not pass!

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE COMMONWEALTH OF KENTUCKY:

1: That chapter 107 of the Acts of 1922, being an act entitled "An Act to create a commission to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions" is hereby repealed and said Kentucky Child Welfare Commission created by said act is hereby abolished.

2: There is hereby created, for the purpose of taking over all the duties, functions, rights and powers of the / Kentucky Child Welfare Commission, a bureau to be known as the Kentucky Children's Bureau composed of nine (9) members, who shall be citizens and voters of the State of Kentucky, of not less than thirty (30) years of age, and shall have been resident citizens of the State at least two (2) years before their appointment, and who shall serve without compensation. This shall be a non-partisan board with not more than four members from any one political party and not less than four members shall be women.

The members of the bureau shall be appointed by the Governor, three for a period of one year; three for a period of two years, and three for a period of three years, and thereafter all appointments, except to fill vacancies caused by death, resignation or removal, shall be for a full term of three years, and until their successors are appointed and qualified.

3: The Kentucky Children's Bureau shall be a body corporate and by that name and style may contract and be contracted with, sue and be sued, and do and perform all things necessary to execute the duties required and the powers vested in them by law.

The members may adopt necessary rules and regulations to carry out the provisions of this act, not inconsistent with the

laws of the Commonwealth.

Each of said members shall take the oath of office required of other State officers before entering upon the discharge of his or her duties, a record of which shall be entered upon the Executive Journal in the Governor's office.

4: The Kentucky Children's Bureau shall have office room or desk room in the Capitol at Frankfort, and shall hold a monthly meeting and such special meetings as may be called by the chairman or on written request of a majority of its members.

The Bureau shall elect annually from its membership a President, a Vice-President, a Secretary and a Treasurer, and shall make full record of all its proceedings and transactions, which shall be kept in the place where the State archives are kept, and shall be open at all times for inspection.

The office of Secretary and Treasurer may be held by the same person. The Treasurer of said Bureau shall execute bond to the Commonwealth in such penalty as may be required by the Governor for a proper accounting of all funds that come into his hands.

The Treasurer of the Bureau shall make a monthly statement to the State Auditor showing the amount necessary to meet the expenses of the month and make requisition on the Auditor for warrant to cover same and for such additional amount as may be necessary as an emergency fund for the month following. Provided, that if there be a fund or deposit in the office of the Treasurer of the Commonwealth as provided for in Section nine (9) hereof, the Treasurer of said Bureau shall designate in a separate warrant drawn by him on the Auditor that the warrant is to be paid out of said separate fund provided for under section nine (9) hereof, and if drawn on a fund supplied by an appropriation he shall designate on the face of the warrant that it is to be

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paid out of the fund so provided.

The fiscal year of the Bureau shall be the same as the fiscal year of the other State Boards.

5: The Bureau shall have authority to appoint <sup>and remove</sup> a director of the Bureau, and such assistants as they may deem necessary, ~~and to fix the compensation of said director and assistants,~~ <sup>and to fix the compensation of said director and assistants,</sup> ~~and to fix the compensation of said director and assistants,~~ <sup>and to fix the compensation of said director and assistants,</sup>

6: The Bureau is hereby authorized to assist in the establishment of county children's bureaus, and shall co-operate with such boards as may have been established and with all agencies, institutions and associations concerned with the welfare of children,

7: It shall be the duty of the Children's Bureau to continue the survey of child welfare in the Commonwealth of Kentucky heretofore begun by the Children's Code Commission, authorized under joint resolution of the General Assembly of 1920, and continued by the Kentucky Child Welfare Commission, authorized by Act of the General Assembly of 1922, to investigate and study the needs of Kentucky children, and present to the Governor and General Assembly prior to each legislative session a report of their findings and recommendations based thereon; to prepare data upon the subject and to be ready at all times to advise the Governor or any member of the General Assembly concerning the bills relating to children which may be introduced at any session of the General Assembly.

8: It shall further be the duty of the Bureau to discover dependent, neglected, delinquent and defective children and to secure for them the benefit of the law, and to have general supervision and control over the administration of Mothers' Aid.

9: The said Bureau created by Section Two hereof,



in its corporate name, shall have power and authority to receive and hold the title to property, both real and personal, by gift, devise, bequest and conveyance, to be used by said Bureau for the purpose of carrying out the provisions of this Act, and all property so received shall be held and used as a trust fund for the purposes for which same was received, and its use shall never be diverted to other purposes. All money and other personal property so received by said Bureau shall be deposited with the Treasurer of the Commonwealth of Kentucky, and said money shall be deposited by the Treasurer in a separate fund for the use and benefit of said Bureau to be expended by them in carrying out the provisions of this Act; and the income from all notes, stocks, bonds or other securities shall be deposited and credited to said fund by the Treasurer for the benefit of said Bureau as aforesaid.

10: For the purposes of this Act, all children physically handicapped, as well as all delinquent, neglected, dependent or defective children, whether such defect be mental or physical, under the age of eighteen (18) years of age, except those who shall have been found <sup>crippled or</sup> to be solely and permanently blind or solely and permanently deaf <sup>and</sup> ~~crippled~~, shall be included unless care for specific defect or condition has already been provided through an existing agency.

11: Said Bureau shall have the authority to expend out of the funds received under the provisions of Section nine (9) hereof, or funds herein appropriated, such sums as may be necessary for the proper care and treatment of such dependent, neglected, delinquent or defective children as shall be committed to its care.

12: The parent, guardian, or person having in charge

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any dependent, neglected, delinquent or defective child, or any person interested in such child, may call to the attention of the County Judge of the county in which such child resides, ~~to its~~ <sup>neg-</sup> ~~physical or mental infirmity,~~ <sup>act or delinquency or</sup> and the County Judge shall ~~be~~ <sup>may</sup> ~~commit~~ <sup>commit</sup> such child to the care and custody of said ~~Bureau~~ <sup>care</sup> for treatment. But in no event shall the Judge commit any child without the consent of its parents, guardian or person having it in charge. Children committed <sup>for</sup> ~~to its care~~ <sup>for</sup> for treatment shall be placed in a hospital or home, as may be properly <sup>care or</sup> ~~equipped~~ <sup>or persons</sup> for their treatment and under the ~~care~~ <sup>or persons</sup> of such physicians or surgeons or nurses as the said Bureau may deem qualified to render the service needed by the child. No child shall be committed to the ~~care or~~ custody of said Bureau for treatment <sup>or care</sup> under the provisions of this Act where its parents, guardian or person having it in charge, if related to said child, is able to <sup>plus care or</sup> ~~pay for~~ the treatment of said child. Provided, however, where the parent, guardian or person having said child in charge can only pay a portion of the cost of said treatment, <sup>or care</sup> the said child in their custody may be committed by the County Judge under the provisions of this Act, and such parent, guardian or person having said child in charge shall pay such sums as they are able to pay, and the funds thus received from said <sup>source</sup> ~~source~~ shall be turned over to the Bureau and shall be applied in payment of the ~~cost of~~ treatment and care of said child. The Bureau shall have authority to pay for board, suitable clothing and for other necessities for any child committed to its care and custody, provided, that no similar services are rendered by any other State or Federal agency.

13: The Bureau shall have the right to pay the necessary traveling expenses of children committed or sent to it for care and treatment from the home of such child to such

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*or home*  
institutions, to which it or they may be committed, and to pay the traveling expenses of such child or children from such institution to their homes when discharged from such institutions.

14: The books and accounts of the Bureau shall be open at all times to the examination of the State Inspector and Examiner, and the Bureau shall make a biennial report to the Governor showing the amount of money received and expended and a detailed statement of its activities for said period, and a copy of such report shall be furnished each member of the General Assembly at its first session following the filing of such report with the Governor.

15: The Fiscal Court of any county may appropriate funds to be paid out of the county levy for the payment in whole or in part for the care and treatment of dependent, neglected, delinquent or defective children committed from said county, and said funds so appropriated shall be expended for the care and treatment of such child or children as may be designated in the order of the Fiscal Court, and an itemized statement of the expenditure of such fund by said Bureau appropriated as aforesaid and turned over to it shall be filed with the Judge of the County Court of the county of the residence of said child or children mentioned in the order making said appropriation.

*approved*  
16: The Fiscal Court or the County Commissioners of any County, with the advice and assistance of the Kentucky Children's Bureau, shall establish for such county a Child Welfare Board. *Bureau* When the Fiscal Court or County Commissioners of any county shall have authorized the establishment of such a board, *Bureau* the County Judge and the County Superintendent of Schools

shall submit to the Kentucky Children's Bureau a list of nine persons, or if the county be one containing a city of the first or second class, fifteen persons, including representative of both sexes. From this list, the Kentucky Children's Bureau shall recommend three persons, or if the county be one containing a city of the first or second class, five persons, who shall then be appointed by the County Judge and the County Superintendent of Schools. The members thus appointed shall constitute a Child Welfare <sup>Bureau</sup> Board for the county. Both sexes shall be represented in the membership of the <sup>bureau</sup> board. The original appointives shall serve for one, two and three years respectively or, if five members are appointed as herein provided, one for one year, two for two years and two for three years. Thereafter all appointive members shall serve for three years or until their lawfully appointed successors have been duly qualified. The members shall serve without compensation but may be reimbursed by the county for all necessary expenses incurred in the discharge of their official duties.

17: The County Welfare <sup>Bureau</sup> Board shall have office room or desk room in the Court House at the County seat and shall hold an annual meeting and such special meetings as may be called by the chairman or on written request of a majority of the members. The <sup>Bureau</sup> board shall elect annually from its membership, a chairman and a secretary and shall make full record of all its proceedings and transactions, which shall be kept in the place where the county archives are kept, and shall be open for inspection at any time by the members of the Fiscal Court or the County Commissioners of the county, and by the Kentucky Children's Bureau, or any accredited representative thereof.

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The fiscal year of each County Child Welfare <sup>Bureau</sup> Board shall be the same as the fiscal year of the Fiscal Court or the County Commissioners of that County.

18: The County Child Welfare <sup>Bureau</sup> Board shall have authority to appoint an executive officer whose qualifications for the position shall have been approved by the Kentucky Children's Bureau and who shall be known as the Executive Secretary of the <sup>Bureau</sup> Board. The Executive Secretary shall have such salary as may be fixed by the County Child Welfare <sup>Bureau</sup> Board and shall serve during its pleasure. The Executive Secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare <sup>Bureau</sup> Board, at such salaries as may be designated by it. The County Child Welfare <sup>Bureau</sup> Board is authorized to pay, out of such sums as shall be appropriated to its use by the Fiscal Court or County Commissioners of the county, the salaries of its Executive Secretary and his or her assistants and the necessary traveling expense of its members, Executive Secretary and other agents and such other expense as are incidental to the discharge of its lawful duties. The County Child Welfare <sup>Bureau</sup> Board of two or more counties, with the approval of the Fiscal Court and County Commissioners of their respective counties, may unite in the employment of an Executive Secretary and such other assistants as may be deemed necessary, and shall agree upon the part of the total expense which each County Child Welfare <sup>Bureau</sup> Board shall pay.

19: The duties of the County Child Welfare <sup>Bureau</sup> Board shall be:

(a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith

whenever necessary to the attention of the proper court.

(b) To administer the funds appropriated by the Fiscal Court or the County Commissioners for Mothers' Aid and to employ such trained workers as may be necessary.

~~(c) To search out and to make suitable provision or turn over to the proper agency for crippled, blind, deaf, mute or other handicapped children; to investigate the circumstances of feeble-minded children and whenever possible to make arrangements for their suitable care.~~

(d) To assist in the enforcement of the compulsory education law. *change*

(e) To act as Probation and Parole Officers for ~~courts that have chosen no special officers for that work.~~ *change*

(f) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge.

(g) To assist the Kentucky Children's Bureau in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the Bureau.

(h) To make an annual report to the Kentucky Children's Bureau and specific recommendation as to the needs of children in their respective counties.

*Bureau*  
20: The said county ~~bears~~ shall have power subject to the provisions of this act to grant aid to mothers with dependent <sup>*child or*</sup> children under fourteen years of age who desire and need such help if such mothers are capable and fit mentally, morally, and physically to bring up their <sup>*child or*</sup> children and it is for the welfare of the <sup>*child or*</sup> children to remain in the home provided that the mother shall have been a resident for two years in the State and two years in the County of applications immediately

prior to date of application. The word "Mother" as used in this section shall include any female person standing in loco-parentis to any child or children under <sup>fourteen</sup> sixteen years of age. Where the child is in school with a satisfactory record of attendance and scholarship or through physical, mental or legal disability is unable to be employed, the <sup>Bureau</sup> board may at its option continue such aid until such child has reached the age of sixteen years.

21: The County <sup>Bureau</sup> Board shall determine whether the mother or guardian is a proper person to have the custody and care of the child <sup>or children</sup> and whether the home is a satisfactory place for the training and rearing of the child; <sup>or children</sup> what are the resources of the family and the ability of its other members, if any, to work or otherwise contribute to its support; the existence of relatives able to assist the family, and of individuals, societies or agencies who may be interested therein; shall take all lawful means to compel all persons bound to support the mother and <sup>child or</sup> children to support them, and to enforce any other legal rights for their benefit; and shall make such other investigation as may be necessary to determine the eligibility and suitability of the mother to receive such aid.

22: The County <sup>Bureau</sup> Board shall make written findings based upon its investigation and may make an order for a monthly allowance sufficient to insure the proper maintenance of the child <sup>or children</sup> in the home with the mother and, if it deems necessary, may impose such conditions upon the granting of the allowance as will promote the welfare of the child. <sup>or children</sup>.

23: The County <sup>Bureau</sup> Board shall review all allowances at regular intervals and in no case shall an allowance be continued for more than six months without such review. Any allowance may be increased or decreased in amount, or discontinued,

*Bureau*  
and the board may alter or amend the conditions upon which the allowance was previously granted upon a showing that the welfare of the child <sup>or children</sup> and the protection of the public interest demands such change, discontinuance, or amendment after reasonable notice has been given to the mother of the child. *or children*

*Bureau*  
24: The County Board shall cause every home for which an allowance is made to be visited by its representative as often as may be necessary, and at least once in three months, to observe the conditions which obtain in the home, the care which the child <sup>or children</sup> is receiving, and to offer such friendly counsel and advice as may be helpful to the mother and child.

*Bureau*  
25: The County Board shall keep a full record of each applicant for, or recipient of, assistance under this Act, including the reports of investigations, correspondence and other pertinent information, together with the orders of the *Bureau* board in each case. The names of the beneficiaries under this Act or their mothers shall not be published in any newspaper or in any way given publicity.

26: All payments made under the provisions of this Act by the County Board *Bureau* of the respective counties shall be made direct to the mother <sup>or children</sup> whose children are beneficiaries under this Act.

27: For the purpose of carrying out the provisions of this Act there is hereby appropriated to the Kentucky Children's Bureau for the fiscal year ending June 30, 1929, the sum of Ten Thousand (\$10,000) Dollars and for the fiscal year ending June 30, 1930, the further sum of Ten Thousand (\$10,000) Dollars, or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of the duties of the Bureau and not otherwise provided for.



28: There is, in addition, hereby appropriated for the fiscal year ending June 30, 1929, the sum of Thirty-Five Thousand (\$35,000) Dollars, and for the fiscal year ending June 30, 1930, the further sum of Thirty-Five Thousand (\$35,000) Dollars, to the Kentucky Children's Bureau for aid to mothers, to be known as the State Mothers' Aid Fund. Whenever the General Assembly shall have appropriated such sum or sums as it deems necessary for the purpose of carrying out this act, the Bureau shall apportion the amount in the fund to the counties on a per capita basis. Whenever any county shall appropriate to the County Child Welfare Board of said county an amount equal to or greater than its apportionment from the State Mothers' Aid Fund, said county shall become a participant in this fund and thereafter shall receive annually reimbursement from the State Mothers' Aid Fund to the extent of one-half the expenditures of the <sup>Bureau</sup> Board of said county when same shall have been approved by the <sup>State</sup> Bureau.

29: If at the end of the first fiscal year of each biennium the funds apportioned to any county shall not have been accepted or used by said county, such funds shall revert to the State Mothers' Aid Fund and shall be apportioned to those counties which shall signify before the end of the first fiscal year their intention to participate and shall provide a sum equal to or greater than the amount which may be available to them under this reapportionment on a per capita basis from the State Mothers' Aid Fund.

30: Nothing herein contained shall be interpreted to prevent any county from appropriating to the <sup>County Bureau</sup> Board of ~~the~~ ~~County Bureau~~ ~~of said county~~ more than a sum equal to its allotment from the State Mothers' Aid Fund.

31: The Fiscal Court or County Commissioners of each county are hereby authorized, empowered and directed to establish a fund to be known as the \_\_\_\_\_ County Mothers' Aid Fund to be administered by the County <sup>Board</sup> ~~Board~~ of Child Welfare of said County in accordance with this Act. The same shall be a continuing fund from year to year. Said Fiscal Court or County Commissioners of each County are hereby authorized, empowered and directed to levy annually a tax of not less than one-half cent and not to exceed two cents on each One Hundred Dollars of taxable property in such county. In order that this law may become immediately effective each county shall appropriate from its general revenue such amount as is necessary to carry out the provisions of this Act until such time as the revenue from a tax levy, as herein provided, becomes available.

32: The provisions of this act are severable and if any of its provisions shall be held unconstitutional, the decisions of the courts shall not affect or impair any of the remaining provisions of this Act. It is hereby declared a legislative intent that this Act would have been adopted had such unconstitutional provisions not been included therein.

33: Whereas the need for the immediate care and treatment of such dependent, neglected, delinquent or defective children <sup>and as for delinquent children</sup> is so great ~~an emergency is so great~~ an emergency is declared to exist and this Act shall take effect from and after its passage and approval by the Governor.

1923

Both Miss Senroot and Mr. Carstens thought that the Bureau should have been placed under the State where it really had a right to be.

But the State Board at that time was having such a struggle for its own existence against

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12425

**State Child Welfare Bureau.**

Whereas, the law creating the State Board of Charities and Corrections (Carroll's Kentucky Statutes, 1922 Chapter 16 Article I) declares it to be the duty of the Board to study the sources and causes of crime, delinquency, and dependency, and as far as possible to suggest and put into effect such remedial measures as may be of benefit to the Commonwealth in the prevention and ultimate eradication of anti-social acts and conditions;

And, whereas the promotion of child welfare offers the most effective means for the prevention of delinquency, dependency, and other anti-social conditions;

Therefore, be it provided that a new clause be added to Section 216a to read as follows:

For the purpose of carrying out the duties in Sec. 216a 3- the State Board of Charities and Corrections is hereby authorized to establish under the direction of the Commissioner of Public Institutions a Child Welfare Bureau, to employ a director of said Bureau and such assistants as the Board may deem necessary, and to fix the compensation of the director and assistants.

The Board or its agent by visitation or otherwise shall inform itself regarding the children under the care of any State, County, Municipal, or other institution, agency, or society, public or private, incorporated or otherwise.

*this would have kept the Bureau under the State Board where it really had a right to be*



wise, relieving or caring for children, and may require from them such information and reports as it may deem necessary. The Board shall cooperate with any County Boards of Child Welfare hereafter established, and with all agencies, institutions and associations concerned with the welfare of children. It shall report annually to the Governor its activities authorized in this section.

For the purpose of carrying out the provisions of this act there is hereby appropriated to the Board of Charities and Corrections the sum of \_\_\_\_\_ annually, or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Child Welfare Bureau, and such other expenses as may be incident to the performance of its duties and not otherwise provided for.

The Filson Historical Society

53126

Kentucky Child Welfare Commission.  
Miss Frances Ingram, Chairman.

Request made at 1924 Session  
H. S. G. W. L. H. R.  
Press Service.  
Immediate Release.

Companion bills providing for the establishment of a Children's Bureau and County Child Welfare Boards as administrative units in the various counties of the state will be introduced in both houses of the legislature this week, it was announced to-day by the Kentucky Child Welfare Commission.

Miss Katherine Lenroot, of the Children's Bureau at Washington and Mr. C. C. Carstens, Director of the Child Welfare League of America, talking before a group of social workers in Louisville several weeks ago said that the greatest need of Kentucky to-day is a Children's Bureau, a centralized authority responsible for the care and protection of normal, dependent, defective and delinquent children.

In the report of the Commission based on the most expert advice available and on a careful study of the field of child welfare in Kentucky, a Children's Bureau with a county organization plan, is set forth as the main recommendation of the Commission.

"More than 25 states of the Union have established Children's Bureaus as the most effective agencies for child welfare work", says the report. Kentucky is one of a very few states that has no state-wide agency responsible for children, no one vested with the necessary authority to insure their well-being and protection. A Children's Bureau would deal intelligently with the problems of delinquency and dependency, would bring about a better understanding of the juvenile court and probation, would help to standardize institutional care. More than any other agency a Children's Bureau would be a preventive influence in the lives of boys and girls of to-day, so that they will not become delinquents growing up to fill our jails, almshouses, and institutions. The Children's Bureau is recognized as the most modern

559d6

and effective way of safeguarding the interests of children, of securing to them the inalienable rights of childhood."

The bill to be proposed authorizes the Kentucky Child Welfare Commission to establish under its supervision a State Children's Bureau, to employ a director of the Bureau and such assistants as the Commission may deem necessary, and to fix the compensation of the director and assistants; the bill outlines the duties of the Bureau and provides an appropriation of \$20,000.00 to the Child Welfare Commission, or so much thereof as may be needed to carry out the provisions of the act.

The aims of the Bureau are set forth as educative, investigative, and co-operative. The Bureau shall educate people to a knowledge of child welfare thru the organization of committees to study methods, thru the holding of conferences and the publishing of bulletins. It shall be the duty of the Bureau to search out and provide for mentally and physically defective children, to visit agencies and institutions, and to remove children from jails and almshouses. The Bureau shall co-operate in the establishment of county Child Welfare Boards, and advise with them as to methods and programs; with the State Board of Health in the operation of a Flying Clinic; with juvenile courts to secure better probation departments and to develop detention service; and with all organizations in any way concerned with the welfare of children.

Companion to the Children's Bureau bill and part and parcel of it is the bill providing for the establishment of County Child Welfare Boards. The bill is permissive only, giving to each county the right

to set up a board under the Children's Bureau, with an executive-secretary and such funds as the Fiscal Court may appropriate to its use. The duties of the Board are briefly set forth as follows:

"To investigate and bring to the attention of the proper court all cases of neglect or abuse of children; to provide suitably for physically and mentally handicapped children; to assist in the enforcement of the compulsory education law; to act as probation and parole officers for those courts that have chosen no special officers for that work; to assist the Children's Bureau in the administrative performance of its duties pertaining to children; and to make an annual report to the Kentucky Child Welfare Commission and specific recommendations as to the needs of children in their respective counties."

In recommending this bill the Commission report says: "Those counties which do not at once establish county child welfare boards, and there will be many such in Kentucky, will be taken care of by the Bureau. However, the Bureau at Frankfort could not give to all Kentucky the same amount of supervision and protection that the county organization will afford. We have learned the value of centralization of authority, with decentralization of administration. Therefore it is the sincere hope of the Commission that the legislature will pass a law to create a State Children's Bureau, a state-wide authority responsible for the care and protection of children; and at the same time a law to permit the establishment of county Child Welfare Boards, local authorities to represent the central Bureau, and to carry out preventive and constructive child welfare work in every county of the state."



1. Ingram  
(corrected correction)

County Child Welfare Boards.

Section 1. The fiscal court or the Commissioners of any county, with the advice and assistance of the Kentucky State Board of Charities and Corrections, may establish for such county a Child Welfare Board. For the purpose of establishing such a Board, the County Judge shall submit to the State Board of Charities and Corrections a list of nine persons, or if the county be one containing a city of the first or second class, fifteen persons, including representatives of both sexes. From this list the State Board shall recommend three persons, or if the county be one containing a city of the first or second class five persons, who shall then be appointed by the County Judge. The appointive members, ~~thereafter~~  
continue on next page.

## County Child Welfare Boards.

Section 1. ~~The fiscal court or the county commissioners of any county may appoint three persons, or if the county be one containing a city of the first or second class, five persons resident therein, ~~and~~ When their appointment has been approved by the ~~they~~ Kentucky State Board of Charities and Corrections, ~~and~~ together with the county judge and the superintendent of county schools, shall constitute a child welfare board for the county. Both sexes shall be represented in the membership of the Board. The original appointive members shall serve for ~~one~~, two, and three years respectively, or if five members are appointed, one for one year, two for two years, and two for three years. Thereafter all appointive members shall serve for three years or until their lawfully appointed successors have been duly qualified. The members shall serve without compensation, but may be reimbursed for all necessary expenses incurred in attendance upon Board meetings or for other expense incurred in the discharge of their official duties.~~

Section 2. The County Child Welfare Board shall have office room or desk room in the Court House at the County Seat, and shall hold an annual meeting, monthly meetings, and such special meetings as may be deemed necessary. The Board shall elect annually from its membership a chairman and a secretary. Full records of all the proceedings and transactions of the County Child Welfare Board shall be kept in the place where county archives are kept, and shall be open to inspection at any time by the members of the

fiscal court or by the county commissioners of the county, and by the Kentucky State Board of Charities and Corrections or any accredited representative thereof. The fiscal year of each county child welfare board shall be the same as the fiscal year of the fiscal court or the county commissioners of that county.

Section 3. The County Child Welfare Board shall have the authority to appoint an executive officer, whose qualifications for the position shall have been approved by the Kentucky State Board of Charities and Corrections, and who shall be known as the executive secretary of the Board. The executive secretary may hold other positions the duties of which may be performed in connection with his or her duties as secretary. The executive secretary shall have the salary which may be fixed by the County Child Welfare Board and shall serve during its pleasure. The executive secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare Board, at such salaries as may be designated by it. The County Child Welfare Board is authorized to pay, out of such sums as may be appropriated to its use by the fiscal court of the county, the ~~xxxxxx~~ salaries <sup>or her</sup> of its executive secretary and his/assistants, and the necessary traveling expenses of its members, executive secretary, and other agents, and such other expenses as are incidental to the discharge of its lawful ~~xxxx~~ duties. The County Child Welfare Boards of two or more counties may, with the approval of the fiscal courts of their respective counties, may unite in the employment of an executive secretary and such other assistants as may be deemed necessary, and shall agree together upon the <sup>of the total expense</sup> part which each

(h) To make an annual report to the State Board of Charities & Corrections and County Child Welfare Boards, specific recommendation as to the needs of children in their respective counties.

Section 4. The duties of the County Child Welfare Board shall be:

(f) To make such investigations and perform such other service pertaining to children as may be requested by the fiscal court or the county judge.

(g) (b) To assist the Kentucky State Board of Charities and <sup>administrative</sup> Corrections in the performance of its duties with reference to children, and to perform such services as may be requested by the State Board.

(c) To cooperate with other agencies in furthering the interests of children.

(d) To take the initiative in otherwise promoting the interests and welfare of all children in the county.

Mother's pension

Abused & neglected children

Assist fiscal court in administering <sup>pauper relief</sup> families when there are children

Crippled children

Assist state departments in locating crippled, deaf blind and other defective children

tender charity in direction

(a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.



(b) To search out and to make suitable provision for crippled blind, deaf mute or other handicapped children.

(c) To investigate the circumstances of feebleminded children and whenever possible to make arrangements for their suitable care.

(d) To assist in the enforcement of the compulsory education law.

(e) To act as probation and parole officers for courts that have chosen no special officers for that work.

State Children's Bureau.

*Carroll's*

WHEREAS, the law creating the State Board of Charities and Corrections (Carroll's Kentucky Statutes, 1922, Ch.16, Art.1 ) declares it to be the duty of the Board to study the sources and causes of crime, delinquency, and dependency, and as far as possible to suggest and put into effect such remedial measures as may be of benefit to the Commonwealth in the prevention and ultimate eradication of anti-social acts and conditions,

And WHEREAS the promotion of child welfare offers the most effective means for the prevention of delinquency, dependency, and other anti-social conditions,

THEREFORE, be it enacted that section 216 a 3(a) be amended by the insertion of a new clause to read as follows:

For the purpose of carrying out the duties specified in section 216 a 3 (a) the Kentucky State Board of Charities and Corrections is hereby authorized to establish under the direction of the Commissioner of Public Institutions a Children's Bureau, to employ a director of the Bureau and such assistants as the Board may deem necessary, and to fix the compensation of the director and assistants.

The Board through visitation by its members or through its Children's Bureau shall inform itself regarding the children under the care of each State, County, municipal, or other institution, agency, or association, public or private, incorporated or otherwise, receiving or caring for children, and regarding the children under care of any individual receiving for gain or reward two or more children not related by blood or marriage. And these various institutions and agencies shall be required to permit such visitation for the purpose of getting the necessary information and in addition, the Board may require from such institutions, agencies, associations or individuals such information and reports as it may deem necessary. The Bureau shall assist in the establishment of county child welfare Boards and shall cooperate with such Boards as may have been established, and with all agencies, institutions and associations concerned with the welfare of children.

For the purpose of carrying out the provisions of this act there is hereby appropriated to the Board of Charities and Corrections the sum of \_\_\_\_\_ annually, or so much thereof as may be necessary to pay the salaries and expenses of the staff of the Children's Bureau and such other expenses as may be incident to the performance of its duties and not otherwise provided for.

## County Child Welfare Boards.

**Section 1.** The Fiscal court or the Commissioners of any county, with the advice and assistance of the Kentucky State Board of Charities and Corrections, may establish for such county a Child Welfare Board. For the purpose of establishing such a Board, the County Judge shall submit to the State Board of Charities and Corrections a list of nine persons, or if the county be one containing a city of the first or second class, fifteen persons, including representatives of both sexes. From this list the State Board shall recommend three persons, or if the county be one containing a city of the first or second class five persons, who shall then be appointed by the County Judge. The appointive members, together with the county judge and the superintendent of county schools, shall constitute a child welfare board for the county. Both sexes shall be represented in the membership of the Board. The original appointive members shall serve for one, two, and three years respectively, or if five members are appointed, one for one year, two for two years, and two for three years. Thereafter all appointive members shall serve for three years or until their lawfully appointed successors have been duly qualified. The members shall serve without compensation, but may be reimbursed for all necessary expenses incurred in attendance upon Board meetings or for other expense incurred in the discharge of their official duties.

**Section 2.** The County Child Welfare Board shall have office room or desk room in the Court House at the County Seat, and shall hold an annual meeting, monthly meetings, and such special meetings as may be deemed necessary. The Board shall elect annually from its membership a chairman and a secretary. Full records of all the proceedings and transactions of the County Child Welfare Board shall be kept in the place where county archives are kept, and shall be open to inspection at any time by the members of the fiscal court or by the county commissioners of the county, and by the Kentucky State Board of Charities and Corrections or any accredited representative thereof. The fiscal year of each county child welfare board shall be the same as the fiscal year of the fiscal court or the county commissioners of that county.

**Section 3.** The County Child Welfare Board shall have the authority to appoint an executive officer, whose qualifications for the position shall have been approved by the Kentucky State Board of Charities and Corrections, and who shall be known as the executive secretary of the Board. The executive secretary may hold other positions the duties of which may be performed in connection with his or her duties as secretary. The executive secretary shall have the salary which may be fixed by the County Child Welfare Board and shall serve during its pleasure. The executive secretary may appoint such properly trained assistants as may be authorized and approved by the County Child Welfare Board, at such salaries as may be designated by it. The County Child Welfare Board is authorized to pay, out of such sums as may be appropriated to its use by the fiscal court of the county, the salaries of its executive secretary and his or her assistants, and the necessary traveling expenses of its members, executive secretary, and other agents, and such other expenses as are incidental to the discharge of its lawful duties. The County Child Welfare Boards of two or more

counties, with the approval of the fiscal courts of their respective counties, may unite in the employment of an executive secretary and such other assistants as may be deemed necessary, and shall agree together upon the part of the total expense which each County Child Welfare Board shall pay.

Section 4. The duties of the County Child Welfare Board shall be :

- (a) To investigate any case of neglect or abuse of children and to bring the circumstances connected therewith whenever necessary to the attention of the proper court.
- (b) To search out and to make suitable provision for crippled, blind, deaf mute or other handicapped children.
- (c) To investigate the circumstances of feeble-minded children and whenever possible to make arrangement for their suitable care.
- (d) To assist in the enforcement of the compulsory education law.
- (e) To act as probation and parole officers for courts that have chosen no special officers for that work.
- (f) To make such investigations and perform such other service pertaining to children as may be requested by the fiscal court or the county judge.
- (g) To assist the Kentucky State Board of Charities and Corrections in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the State Board.
- (h) To make an annual report ~~to~~ to the State Board of Charities and Corrections and specific recommendation as to the needs of children in their respective counties.



TO

THE KENTUCKY FEDERATION OF WOMENS CLUBS

Main Recommendations of the Kentucky Child Welfare Commission  
for the  
1924 Session of the Kentucky Legislature.

"Heres what I want for Christmas" says the small boy, presenting his list of Christmas wants. "And what do you want most?" "Why, ALL of 'em"- he replies unhesitatingly. And the Kentucky Child Welfare Commission feels just that way when Mrs. Bayless asks us to give an article on the two things we want most in the coming legislative session. "We want all of 'em"- and it's difficult to choose the two we want most.

Yet we realize that the Federation cannot place on its program all of our desires, so we set ourselves to the problem and are agreed that the two things to be discussed in this article are: first, the creation of a Children's Bureau under the State Board of Charities and Corrections, and second, the establishment of a State Commission on Probation.

Kentucky will not be breaking new ground establishing a Children's Bureau, for the most progressive states of the Union have already led the way, worked out systems of their own and come thru the period of trial into that of recognized efficiency. There is the greatest need for such a Bureau in Kentucky. In violation of the accepted standards set by the Federal Children's Bureau, Kentucky has no agency with the power and responsibility to standardize privately supported child caring institutions. This is perhaps the most serious defect in the entire system of child welfare legislation in Kentucky to-day.

In Kentucky there is no State wide authority responsible for making plans for the care of children left homeless and dependent, no one vested with the authority and responsibility to insure the protection of such children. Tho there are excellent institutions in Kentucky, many violate every recognized standard for the care of children in institutions. Children in many cases do not receive proper food; education rarely conforms to any recognized standard; medical and mental examinations are inadequate and protection against fire is often wholly lacking. The Children's Bureau should cooperate with the Juvenile Court in licensing and supervising child caring agencies and maternity hospitals. The Children's Bureau would go far toward solving the problem of the unmarried mother in Kentucky.

The creation of a Children's Bureau will give to the neglected, the dependent, the defective, the delinquent child of Kentucky, responsible protection and guardianship.

The Commission recommends the establishment of a State Probation Commission. For the present the purpose of such a commission will be  
greatest

to educate the people of Kentucky upon the subject of probation. There is a general misunderstanding as to the meaning of probation. Probation, simply stated, is the method by which the community thru its courts, seeks to supervise, discipline and reform offenders without imprisoning them.

We have probation in the Juvenile Courts and a slight approach to it in the other courts, but we still lack a real probation system. Probation officers duly qualified are essential to such a system. The greatest need of the Juvenile Courts in Kentucky is more and better qualified probation officers. Salaries are entirely inadequate.

Probation, by exerting a helpful influence over those placed under the care of the probation officer, by gradually changing their habits, associations and manner of life, and by securing the co-operation of their families and of other persons, reclaims offenders from evil ways and restores them to proper conduct.

Probation, by allowing offenders their liberty-- provided they behave properly, spares them the disgrace and discouragement attached to imprisonment, and saves them from the harmful effects of being associated in confinement with habitual criminals. Probation prevents breaking up families, and imposing upon innocent wives and children the hardships which would result from imprisoning the breadwinner.

Probation lessens the public cost of correctional institutions by reducing the number of commitments to them. Probation is a valuable aid to schools in overcoming truancy.

If the Kentucky Child Welfare Commission accomplished nothing else but the creation of a Children's Bureau and the establishment of a State Probation Commission it will have justified its existence.

Children's Bureau  
County Child Welfare Boards

H.B. 319 } Ju. Courts & H.C. Hawkins  
H.B. 320 } Children Home

S.B. 208 } Social Work - J.C. Fleener  
S.B. 209 }

The Filson Historical Society

# IN HOUSE

REGULAR SESSION 1924

HOUSE BILL NO. 319.

WEDNESDAY, JANUARY 30, 1924.

Mr. L. P. Lewis introduced the following bill, which was ordered to be printed and referred to the Committee on Juvenile Courts and Children's Home, viz.:

AN ACT to amend and re-enact an act entitled: "An Act to create a commission to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions," which became a law on March 24, 1922, by adding thereto a provision for the establishment of a children's bureau under the control of the Kentucky Child Welfare Commission; and to appropriate funds necessary for the discharge of the functions of said children's bureau and of the Kentucky Child Welfare Commission.

*Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

§ 1. That the act entitled: "An Act to create a commission, to be known as the Kentucky Child Welfare Commission and to prescribe its duties and functions", which became a law on March 24, 1922, being Chapter 107 of the Acts of 1922, be and the same is hereby amended and re-enacted by adding thereto, as Section 3 thereof the following language:

"Section 3. The Commission is hereby authorized to establish and maintain, under its direction and control, a Children's Bureau, to employ a director of the



8 Bureau and such assistants as the Commission may deem necessary, and to fix  
9 compensation of said director and assistants. The Commission through visita-  
10 tion of its members or through its Children's Bureau shall inform itself re-  
11 garding the children under the care of each state, county, municipal, or other  
12 institution, agency or association, public or private, incorporated or otherwise,  
13 receiving or caring for children, and regarding the children under care  
13½ of any individual receiving for gain or reward two or more children  
14 not related by blood or marriage. And these various institutions and agencies  
15 and individuals shall be required to permit such visitation for the purpose of  
16 getting the necessary information and in addition the Commission may require  
17 from such institutions, agencies, associations and individuals such information  
18 and reports as it may deem necessary. The Commission, through its Children's  
19 Bureau or in other appropriate manner, shall assist in the establishment of  
20 County Child Welfare Boards and shall cooperate with such Boards as may  
21 have been established, and with all agencies, institutions, and associations con-  
22 cerned with the welfare of children.'

23 For the purpose of carrying out the provisions of this act there is hereby ap-  
24 propriated to the Kentucky Child Welfare Commission the sum of \$20,000.00  
25 annually or so much thereof as may be necessary to pay the salaries and ex-  
26 penses of the staff of the Children's Bureau and such other expenses as may be  
27 incident to the performance of the duties of the Commission and not otherwise  
28 provided for."

29 So that said Act of March 24, 1922, being Chapter 107 of the Acts of 1922,  
30 when so amended shall read as follows:

31 "Section 1. There is hereby created a commission to be known as 'The  
32 Kentucky Child Welfare Commission' composed of nine members, who shall be  
33 citizens of the State of Kentucky and who shall serve without compensation.  
34 The members of the Commission shall be appointed by the Governor, three for  
35 a period of one year, three for a period of two years and three for a period of  
36 three years from date of appointment, and thereafter all appointments, except

37 to fill vacancies caused by death, resignation or removal, shall be for the full  
38 term of three years.

§ 2. It shall be the duty of the Commission to continue the survey of child  
2 welfare in the Commonwealth of Kentucky heretofore begun by the Children's  
3 Code Commission authorized under joint resolution of the General Assembly of  
4 1920, to investigate and study the needs of Kentucky Children and present to the  
5 Governor and the General Assembly, prior to each legislative session, a report of  
6 their findings and recommendations based thereon; to prepare data upon the sub-  
7 ject, and be ready at all times to advise the Governor or any member of the  
8 General Assembly concerning the bills relating to children which may be intro-  
9 duced at any session of the General Assembly.

§ 3. The Commission is hereby authorized to establish and maintain, under  
2 its direction and control, a Children's Bureau, to employ a director of the  
3 Bureau and such assistants as the Commission may deem necessary, and to fix  
4 compensation of said director and assistants. The Commission through visita-  
5 tion by its members or through its Children's Bureau shall inform itself regard-  
6 ing the children under the care of each state, county, municipal, or other insti-  
7 tution, agency or association, public or private, incorporated or otherwise, re-  
8 ceiving or caring for children; and regarding the children under care of any in-  
9 dividual receiving for gain or reward two or more children not related by blood  
10 or marriage. And these various institutions and agencies shall be required to  
11 permit such visitation for the purpose of getting the necessary information and  
12 in addition the Commission may require from such institutions, agencies, asso-  
13 ciations and individuals, such information and reports as it may deem necessary.  
14 The Commission, through its Children's Bureau or in other appropriate man-  
15 ner, shall assist in the establishment of County Child Welfare Boards and shall  
16 cooperate with such Boards as may have been established, and with all agen-  
17 cies, institutions, and associations concerned with the welfare of children.

18 For the purpose of carrying out the provisions of this Act there is hereby  
19 appropriated to the Kentucky Child Welfare Commission the sum of \$20,000.00

20 annually or so much thereof as may be necessary to pay the salaries and ex-  
21 penses of the staff of the Children's Bureau and such other expenses as may be  
22 incident to the performance of the duties of the Commission and not otherwise  
23 provided for."

The Filson Historical Society

# IN HOUSE

REGULAR SESSION 1924

HOUSE BILL NO. 320.

FRIDAY, JANUARY 25, 1924.

Mr. L. P. Lewis introduced the following bill, which was ordered to be printed and referred to the Committee on Juvenile Courts and Children's Home, viz.:

AN ACT enabling the fiscal court or county commissioners of each county to establish and maintain a county child welfare board.

*Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

§ 1. The Fiscal Court or the County Commissioners of any County, with the advice and assistance of the Kentucky Child Welfare Commission, may establish for such county a Child Welfare Board. When the Fiscal Court or County Commissioners of any county shall have authorized the establishment of such a board, the County Judge shall submit to the Kentucky Child Welfare Commission a list of nine persons, or if the county be one containing a city of the first or second class fifteen persons, including representatives of both sexes. From this list, the Kentucky Child Welfare Commission shall recommend three persons, or if the county be one containing a city of the first or second class, five persons, who shall then be appointed by the County Judge. The members thus appointed, together with the County Judge and the Superintendent of County Schools, shall constitute a Child Welfare Board for the coun-

14 ty. Both sexes shall be represented in the membership of the board. The  
15 original appointives shall serve for one, two and three years respectively  
16 or, if five members are appointed as herein provided, one for one year,  
17 two for two years and two for three years. Thereafter all appointive  
18 members shall serve for three years or until their lawfully appointed suc-  
19 cessors have been duly qualified. The members shall serve without  
20 compensation but may be reimbursed by the county for all necessary  
21 expenses incurred in attendance upon board meetings or for other ex-  
22 pense incurred in the discharge of their official duties.

§ 2. The County Welfare Board shall have office room or desk room in  
2 the Courthouse at the County seat and shall hold an annual meeting and  
3 such special meetings as may be called by the chairman or on written  
4 request of a majority of the members. The board shall elect annually  
5 from its membership, a chairman and a secretary and shall make full  
6 record of all its proceedings and transactions, which shall be kept in the  
7 place where the county archives are kept, and shall be open for inspec-  
8 tion at any time by the members of the Fiscal Court or the county  
9 commissioners of the county, and by the Kentucky Child Welfare Com-  
10 mission, or any accredited representative thereof. The fiscal year of  
11 each County Child Welfare Board shall be the same as the fiscal year of  
12 the Fiscal Court or the County Commissioners of that County.

§ 3. The County Child Welfare Board shall have authority to appoint  
2 an executive officer whose qualifications for the position shall have been  
3 approved by the Kentucky Child Welfare Commission and who shall be  
4 known as the Executive Secretary of the board. The Executive Secre-  
5 tary may hold other positions and perform other duties in connection  
6 with his or her duties as secretary. The Executive Secretary shall have  
7 such salary as may be fixed by the County Child Welfare Board and  
8 shall serve during its pleasure. The Executive Secretary may ap-  
9 point such properly trained assistants as may be authorized and ap-



10 proved by the County Child Welfare Board, at such salaries as may be  
11 designated by it. The County Child Welfare Board is authorized to  
12 pay, out of such sums as may be appropriated to its use by the Fiscal  
13 Court or County Commissioners of the county, the salaries of its Ex-  
14 ecutive Secretary and his or her assistants and the necessary traveling  
15 expense of its members, Executive Secretary and other agents and such  
16 other expense as are incidental to the discharge of its lawful duties.  
17 The County Child Welfare Board of two or more counties, with the ap-  
18 proval of the Fiscal Court and County Commissioners of their respec-  
19 tive counties, may unite in the employment of an Executive Secretary  
20 and such other assistants as may be deemed necessary, and shall agree  
21 upon the part of the total expense which each County Child Welfare  
22 Board shall pay.

§ 4. The duties of the County Child Welfare Board shall be:

2 (a) To investigate any case of neglect or abuse of children and to  
3 bring the circumstances connected therewith whenever necessary to the  
4 attention of the proper court.

5 (b) To search out and to make suitable provision for crippled, blind,  
6 deaf, mute or other handicapped children.

7 (c) To investigate the circumstances of feeble-minded children and  
8 whenever possible to make arrangement for their suitable care.

9 (d) To assist in the enforcement of the compulsory education law.

10 (e) To act as Probation and parole Officers for courts that have chosen  
11 no special officers for that work.

12 (f) To make such investigations and perform such other service per-  
13 taining to children as may be requested by the Fiscal Court or the Coun-  
14 ty Judge.

15 (g) To assist the Kentucky Child Welfare Commission in the admin-  
16 istrative performance of its duties with reference to children, and to  
17 perform such services as may be requested by the Commission.

18 (h) To make an annual report to the Kentucky Child Welfare Com-  
19 mission and specific recommendation as to the needs of children in  
20 their respective counties.

6.

1928

FROM THE  
KENTUCKY CHILD WELFARE COMMISSION

S. B. 78

H. B. 126

CREATING A STATE CHILDREN'S BUREAU  
-----

WHAT IS IT?  
-----

A bureau concerned with the welfare of children, normal dependent, defective and delinquent.

MAIN PURPOSES

Educative  
Investigative  
Co-operative  
Provide Mothers' Aid

EDUCATIVE ---HOW?

Holding conferences  
Publishing Bulletins  
Organizing committees  
-- for study of child welfare  
-- for developing standards

INVESTIGATIVE ---HOW?

Searching out and providing for physically and mentally defective children.  
Visitation of agencies and institutions  
Removal of children from jails and almshouses  
Keeping in touch with every condition affecting child welfare.  
Provide aid to widows and children.

CO-OPERATIVE---HOW?

With county child welfare boards  
-- in organization  
-- as to methods and programs  
With Juvenile Courts  
-- to secure probation officers  
-- in developing detention service  
With all organizations  
-- in any way concerning child welfare  
It is specifically provided that there shall be no duplication with any existing agency.

# IN SENATE

REGULAR SESSION 1928.

HOUSE BILL NO. 126

THURSDAY, FEBRUARY 16, 1928.

The following bill was reported from the House, ordered to be printed and referred to the Committee on Child Welfare and Social Work, viz.:

AN ACT to promote the welfare of the delinquent, neglected, dependent or defective children of the State; repealing Chapter 107 of the Acts of 1922 and abolishing The Kentucky Child Welfare Commission created thereby; creating in its place a bureau with the duties, functions, rights and powers of the Kentucky Child Welfare Commission to be known as "The Kentucky Children's Bureau," and defining and prescribing its duties and functions; providing for the creation of Children's Bureaus in each county, and defining and prescribing their duties and functions; providing for the establishment of a County Mother's Aid Fund in each county to be administered under the County Children's Bureau; providing for the administering of Mothers' Aid throughout the State; making an appropriation for the benefit of the Kentucky Children's Bureau, and authorizing county levies for the establishment of County Mothers' Aid Funds.

*Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

- § 1. That chapter 107 of the Acts of 1922, being an act entitled "An Act  
2 to create a commission to be known as the Kentucky Child Welfare  
3 Commission and to prescribe its duties and functions" is hereby re-  
4 pealed and said Kentucky Child Welfare Commission created by said  
5 act is hereby abolished.

§ 2. There is hereby created, for the purpose of taking over all the duties, functions, rights and powers of the Kentucky Child Welfare Commission, a bureau to be known as the Kentucky Children's Bureau composed of nine (9) members, who shall be citizens and voters of the State of Kentucky, of not less than thirty (30) years of age, and shall have been resident citizens of the State at least two (2) years before their appointment, and who shall serve without compensation. This shall be a non-partisan board with not more than five (5) members from any one political party and not less than four members shall be women.

The members of the bureau shall be appointed by the Governor, three for a period of one year; three for a period of two years, and three for a period of three years, and thereafter all appointments, except to fill vacancies caused by death, resignation or removal, shall be for a full term of three years, and until their successors are appointed and qualified.

§ 3. The Kentucky Children's Bureau shall be a body corporate and by that name and style may contract and be contracted with, sue and be sued, and do and perform all things necessary to execute the duties required and the powers vested in them by law.

The members may adopt necessary rules and regulations to carry out the provisions of this act, not inconsistent with the laws of the Commonwealth.

Each of said members shall take the oath of office required of other State officers before entering upon the discharge of his or her duties, a record of which shall be entered upon the Executive Journal in the Governor's office.

§ 4. The Kentucky Children's Bureau shall have office room or desk room in the Capitol at Frankfort, and shall hold a monthly meeting and such special meetings as may be called by the chairman or on written request of a majority of its members.



5 The Bureau shall elect annually from its membership a President, a  
6 Vice-President, a Secretary and a Treasurer, and shall make full record  
7 of all its proceedings and transactions, which shall be kept in the place  
8 where the State archives are kept, and shall be open at all times for in-  
9 spection.

10 The office of Secretary and Treasurer may be held by the same person.  
11 The Treasurer of said Bureau shall execute bond to the Commonwealth  
12 in such penalty as may be required by the Governor for a proper account-  
13 ing of all funds that come into his hands.

14 The Treasurer of the Bureau shall make a monthly statement to the  
15 State Auditor showing the amount necessary to meet the expenses of  
16 the month and make requisition on the Auditor for warrant to cover  
17 same and for such additional amount as may be necessary as an emer-  
18 gency fund for the month following.

19 Provided, that if there be a fund or deposit in the office of the Treas-  
20 urer of the Commonwealth as provided for in Section nine (9) hereof, the  
21 Treasurer of said Bureau shall designate in a separate warrant drawn by  
22 him on the Auditor that the warrant is to be paid out of said separate  
23 fund provided for under section nine (9) hereof, and if drawn on a  
24 fund supplied by an appropriation he shall designate on the face of the  
25 warrant that it is to be paid out of the fund so provided.

26 The fiscal year of the Bureau shall be the same as the fiscal year of  
27 other State Boards.

§ 5. The Bureau shall have authority to appoint a director of the Bu-  
2 reau, and such assistants as they may deem necessary, and to fix the  
3 compensation of said director and assistants.

§ 6. The Bureau is hereby authorized to assist in the establishment of  
2 county children's bureaus, and shall co-operate with such boards as may  
3 have been established and with all agencies, institutions and associations  
4 concerned with the welfare of children.

§ 7. It shall be the duty of the Children's Bureau to continue the survey  
2 of child welfare in the Commonwealth of Kentucky heretofore begun by  
3 the Children's Code Commission, authorized under joint resolution of the  
4 General Assembly of 1920, and continued by the Kentucky Child Welfare  
5 Commission, authorized by Act of the General Assembly of 1922, to in-  
6 vestigate and study the needs of Kentucky children, and present to the  
7 Governor and General Assembly prior to each legislative session a re-  
8 port of their findings and recommendations based thereon; to prepare  
9 data upon the subject and to be ready at all times to advise the Gover-  
10 nor or any member of the General Assembly concerning the bills relating  
11 to children which may be introduced at any session of the General As-  
12 sembly.

§ 8. It shall further be the duty of the Bureau to discover dependent,  
2 neglected, delinquent and defective children and to secure for them the  
3 benefit of the law, and to have general supervision and control over the  
4 administration of Mothers' Aid.

§ 9. The said Bureau created by Section Two hereof, in its corporate  
2 name, shall have power and authority to receive and hold the title to  
3 property, both real and personal, by gift, devise, bequest and convey-  
4 ance, to be used by said Bureau for the purpose of carrying out the pro-  
5 visions of this Act, and all property so received shall be held and used  
6 as a trust fund for the purposes for which same was received, and its use  
7 shall never be diverted to other purposes. All money and other personal  
8 property so received by said Bureau shall be deposited with the Treas-  
9 urer of the Commonwealth of Kentucky, and said money shall be de-  
10 posited by the Treasurer in a separate fund for the use and benefit of  
11 said Bureau to be expended by them in carrying out the provisions of  
12 this Act; and the income from all notes, stocks, bonds or other securities  
13 shall be deposited and credited to said fund by the Treasurer for the  
14 benefit of said Bureau as aforesaid.

§ 10. For the purposes of this Act, all children physically handicapped,  
2 as well as all delinquent, neglected, dependent or defective children,  
3 whether such defect be mental or physical, under the age of eighteen  
4 (18) years of age, except those who shall have been found to be cripp-  
5 pled or solely and permanently blind or solely and permanently deaf,  
6 shall be included unless care for specific defect or condition has already  
7 been provided through an existing agency.

§ 11. Said Bureau shall have the authority to expend out of the funds  
2 received under the provisions of Section nine (9) hereof, or funds herein  
3 appropriated, such sums as may be necessary for the proper care and  
4 treatment of such dependent, neglected, delinquent or defective children  
5 as shall be committed to its care.

§ 12. The parent, guardian, or person having in charge any dependent.  
2 neglected, delinquent or defective child, or any person interested in such  
3 child, may call to the attention of the County Judge of the county in  
4 which such child resides, its neglect or delinquency, physical or mental  
5 infirmity, and the County Judge shall be empowered to commit such child  
6 to the care and custody of said Bureau for treatment or care. But in  
7 no event shall the Judge commit any child without the consent of its  
8 parents, guardian or person having it in charge. Children committed  
9 for care or treatment shall be placed in a hospital or home, as may be  
10 proper for their care or their treatment and under such physicians or  
11 surgeons or nurses or persons as the said Bureau may deem qualified  
12 to render the service needed by the child. No child shall be committed to  
13 the custody of said Bureau for treatment or care under the provisions of  
14 this Act where its parents, guardian, or person having it in charge if re-  
15 lated to said child, is able to pay for the care or treatment of said child.  
16 Provided, however, where the parent, guardian, or person having said  
17 child in charge can only pay a portion of the cost of said treatment or  
18 care, the said child in their custody may be committed by the County

19 Judge under the provisions of this Act, and such parent, guardian, or  
20 person having said child in charge shall pay such sums as such parent,  
21 guardian or person is able to pay, and the funds thus received from said  
22 source shall be turned over to the Bureau and shall be applied in pay-  
23 ment of the treatment and care of said child. The Bureau shall have  
24 authority to pay for board, suitable clothing and for other necessities for  
25 any child committed to its care and custody, provided, that no similar  
26 services are rendered by any other existing agency.

§ 13. The Bureau shall have the right to pay the necessary traveling ex-  
2 penses of children committed or sent to it for care and treatment from  
3 the home of such child to such institutions or homes to which it or  
4 they may be committed, and to pay the traveling expenses of such child  
5 or children from such institution to their homes when discharged from  
6 such institutions.

§ 14. The books and accounts of the Bureau shall be open at all times  
2 to the examination of the State Inspector and Examiner, and the Bu-  
3 reau shall make a biennial report to the Governor showing the amount  
4 of money received and expended and a detailed statement of its activi-  
5 ties for said period, and a copy of such report shall be furnished each  
6 member of the General Assembly at its first session following the filing  
7 of such report with the Governor.

§ 15. The Fiscal Court of any county may appropriate funds to be paid  
2 out of the county levy for the payment in whole or in part for the care or  
3 treatment of dependent, neglected, delinquent or defective children com-  
4 mitted from said county, and said funds so appropriated shall be ex-  
5 pended for the care or treatment of such child or children as may be de-  
6 signated in the order of the Fiscal Court, and an itemized statement of  
7 the expenditure of such fund by said Bureau appropriated as aforesaid  
8 and turned over to it shall be filed with the Judge of the County Court  
9 of the county of the residence of said child or children mentioned in the

10 order making said appropriation.

§ 16. The Fiscal Court or the County Commissioners of any County,  
2 with the advice and assistance of the Kentucky Children's Bureau, shall  
3 establish for such county a County Children's Bureau. When the Fiscal  
4 Court or County Commissioners of any county shall have authorized the  
5 establishment of such a bureau, the County Judge and the County Super-  
6 intendent of Schools shall submit to the Kentucky Children's Bureau a  
7 list of nine persons, or if the county be one containing a city of the first  
8 or second class, fifteen persons, including representatives of both sexes.  
9 From this list, the Kentucky Children's Bureau shall recommend three  
10 persons, or if the county be one containing a city of the first or second  
11 class, five persons, who shall then be appointed by the County Judge and  
12 the County Superintendent of Schools. The members thus appointed  
13 shall constitute a County Children's Bureau for the county. Both sexes  
14 shall be represented in the membership of the Bureau. The original ap-  
15 pointives shall serve for one, two and three years respectively, or, if five  
16 members are appointed as herein provided, one for one year, two for  
17 two years and two for three years. Thereafter all appointive members  
18 shall serve for three years or until their lawfully appointed successors  
19 have been duly qualified. The members shall serve without compensa-  
20 tion but may be reimbursed by the county for all necessary expenses in-  
21 curred in the discharge of their official duties. The Fiscal Court or  
22 County Commissioners of each County are hereby authorized and em-  
23 powered to provide funds for the establishment and maintenance of the  
24 County Bureau.

§ 17. The County Children's Bureau shall have office room or desk  
2 room in the Court House at the County seat and shall hold an annual  
3 meeting and such special meetings as may be called by the chairman or  
4 on written request of a majority of the members. The Bureau shall  
5 elect annually from its membership, a chairman and a secretary and



6 shall make full record of all its proceedings and transactions, which shall  
7 be kept in the place where the county archives are kept, and shall be open  
8 for inspection at any time by the members of the Fiscal Court or the  
9 County Commissioners of the county, and by the Kentucky Children's  
10 Bureau, or any accredited representative thereof. The fiscal year of  
11 each County Children's Bureau shall be the same as the fiscal year of  
12 the Fiscal Court or the County Commissioners of that County.

§ 18. The County Children's Bureau shall have authority to appoint  
2 an executive officer whose qualifications for the position shall have  
3 been approved by the Kentucky Children's Bureau and who shall be  
4 known as the Executive Secretary of the Bureau. The Executive Sec-  
5 retary shall have such salary as may be fixed by the County Children's  
6 Bureau and shall serve during its pleasure. The Executive Secretary  
7 may appoint such properly trained assistants as may be authorized and  
8 approved by the County Children's Bureau, at such salaries as may  
9 be designated by it. The County Children's Bureau is authorized to  
10 pay out of such sums as may be appropriated to its use by the Fiscal  
11 Court or County Commissioners of the county, the salaries of its Ex-  
12 ecutive Secretary and his or her assistants and the necessary travel-  
13 ing expense of its members, Executive Secretary and other agents and  
14 such other expenses as are incidental to the discharge of its lawful  
15 duties. The County Children's Bureau of two or more counties, with the  
16 approval of the Fiscal Court or County Commissioners of their re-  
17 spective counties, may unite in the employment of an Executive Secre-  
18 tary and such other assistants as may be deemed necessary, and shall  
19 agree upon the part of the total expense which each County Child-  
20 ren's Bureau shall pay.

§ 19. The duties of the County Children's Bureau shall be:

- 2 (a) To discover dependent, neglected, delinquent and defective chil-
- 3 dren and obtain for them the benefits of the law.

(b) To administer the funds appropriated by the Fiscal Court or the County Commissioners for Mothers' Aid.

(c) To serve as attendance officers if appointed by educational board or county superintendent of schools.

(d) To serve as Probation or Parole Officers if appointed by judge or Juvenile Court or the County Judge.

(e) To make such investigations and perform such other service pertaining to children as may be requested by the Fiscal Court or the County Judge. Provided that in no event shall any member or agent of said County Children's Bureau enter any home, family, school or institution, without the consent and permission of the head of the home or family, or of the person or persons in charge of the school or institution.

(f) To assist the Kentucky Children's Bureau in the administrative performance of its duties with reference to children, and to perform such services as may be requested by the Bureau.

(g) To make an annual report to the Kentucky Children's Bureau and specific recommendation as to the needs of children in their respective counties.

§ 20. The said County Children's Bureaus shall have power subject to the provisions of this act to grant aid to mothers with dependent child or children under fourteen years of age who desire and need such help if such mothers are capable and fit mentally, morally, and physically to bring up their child or children and it is for the welfare of the child or children to remain in the home provided that the mother shall have been a resident for two years in the county of application immediately prior to date of application. The word "Mother" as used in this section shall include any female person standing in loco parentis to any child or children under fourteen years of age. Where the child is in school with a satisfactory record of attendance and

12 scholarship or through physical, mental, or legal disability is unable to  
13 be employed, the bureau may at its option continue such aid until such  
14 child has reached the age of sixteen years.

§ 21. The County Children's Bureau shall determine whether the  
2 mother or guardian is a proper person to have the custody and care of  
3 the child or children and whether the home is a satisfactory place for  
4 the training and rearing of the child or children; what are the re-  
5 sources of the family and the ability of its own members, if any, to  
6 work or otherwise contribute to its support; the existence of relatives  
7 able to assist the family, and of individuals, societies or agencies who  
8 may be interested therein; shall take all lawful means to compel all  
9 persons bound to support the mother and child or children to support  
10 them, and to enforce any other legal rights for their benefit; and shall  
11 make such other investigation as may be necessary to determine the  
12 eligibility and suitability of the mother to receive such aid.

§ 22. The County Children's Bureau shall make written findings  
2 based upon its investigation and may make an order for a monthly al-  
3 lowance sufficient to insure the proper maintenance of the child or chil-  
4 dren in the home with the mother and, if it deems necessary, may im-  
5 pose such conditions upon the granting of the allowance as will pro-  
6 mote the welfare of the child or children.

§ 23. The County Children's Bureau shall review all allowances at  
2 regular intervals and in no case shall an allowance be continued for  
3 more than six months without such review. Any allowance may be in-  
4 creased or decreased in amount, or discontinued, and the Bureau may  
5 alter or amend the conditions upon which the allowance was pre-  
6 viously granted upon a showing that the welfare of the child or chil-  
7 dren or the protection of the public interest demands such change, dis-  
8 continuance, or amendment after reasonable notice has been given to the  
9 mother of the child or children.

§ 24. The County Children's Bureau shall cause every home for which an allowance is made to be visited by its representative as often as may be necessary, and at least once in three months, to observe the conditions which obtain in the home, the care which the child is receiving, and to offer such friendly counsel and advice as may be helpful to the mother and child.

§ 25. The County Children's Bureau shall keep a full record of each applicant for, or recipient of, assistance under this Act, including the reports of investigations, correspondence and other pertinent information, together with the orders of the bureau in each case. The names of the beneficiaries under this Act or their mothers shall not be published in any newspaper or in any way given publicity.

§ 26. All payments made under the provisions of this Act by the County Children's Bureau of the respective counties shall be made direct to the mother whose child or children are beneficiaries under this Act.

§ 27. For the purpose of carrying out the provisions of this Act there is hereby appropriated out of any unappropriated moneys in the Treasury of the Commonwealth to the Kentucky Children's Bureau for the fiscal year ending June 30, 1929, the sum of Five Thousand (\$5,000) Dollars and for the fiscal year ending June 30, 1930, the further sum of Five Thousand (\$5,000) Dollars.

§ 28. The Fiscal Court of County Commissioners of each county are hereby authorized and empowered to establish a fund to be known as the ..... County Mothers' Aid Fund to be administered by the County Children's Bureau of said County in accordance with this Act. The same shall be a continuing fund from year to year. Said Fiscal Court or County Commissioners of each County are hereby authorized and empowered to levy annually a tax not to exceed two cents on each One Hundred Dollars of taxable property in such county,

9 In order that this law may become immediately effective each county  
10 may appropriate from its general revenue such amount as is necessary  
11 to carry out the provisions of this Act until such time as the revenue  
12 from a tax levy, as herein provided, becomes available.

§ 29. The provisions of this Act are severable and if any of its  
2 provisions shall be held unconstitutional, the decisions of the courts  
3 shall not effect or impair any of the remaining provisions of this Act.  
4 It is hereby declared a legislative intent that this Act would have been  
5 adopted had such unconstitutional provisions not been included herein.

§ 30. Whereas the need for the immediate care and treatment of  
2 such dependent, neglected, delinquent or defective children and aid for  
3 dependent mothers and children is so great that an emergency is de-  
4 clared to exist and this Act shall take effect from and after its passage  
5 and approval by the Governor.

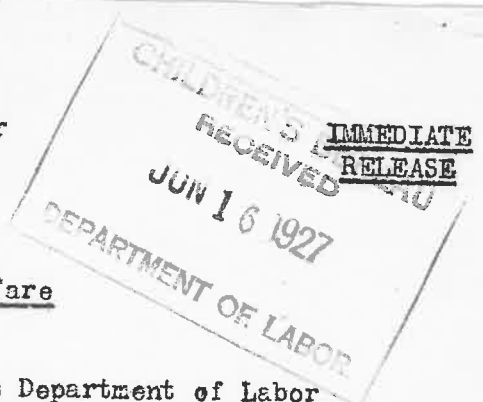
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with his human facting that n. suggested  
humanity + humanity nature

+ there live were each unhelped + unpaired  
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e. His interest in n. pushed out his love of n.

3. n. + humanity dwell in him but in separate rooms



U. S. Department of Labor  
CHILDREN'S BUREAU  
Washington



Popular Folders on Child Welfare

The Children's Bureau of the United States Department of Labor is engaged in the publication of a series of folders which will give in popular form the results of the latest research in various phases of child welfare.

Four folders in this series have recently come from the press. The first is entitled "Sunlight for Babies," and describes the technique of giving the baby daily sunbaths. The second folder is called "Breast Feeding," and deals with the question of diet for the nursing and expectant mother, and with methods through which breast feeding may be made possible in most cases.

The third folder, "Community Care of Dependent, Delinquent, and Handicapped Children," outlines in simple form the methods through which communities can assist children in need of special care.

"From School to Work," the fourth folder, tells the story of a "typical" American boy and girl living in an imaginary community which trains all its children for the work they are best able to do, and then helps them wisely to select the right job. Vocational counseling, tryout shops, trade schools, scholarships, continuation schools, and efficient administration of child-labor laws are stressed in this folder.

The complete list of folders published so far by the bureau follows:

- Folder No. 1: Minimum Standards of Prenatal Care
- " No. 2: Backyard Playgrounds
- " No. 3: Why Drink Milk
- " No. 4: What Builds Babies
- " No. 5: Sunlight for Babies
- " No. 6: From School to Work
- " No. 7: Community Care of Dependent, Delinquent, and Handicapped Children
- " No. 8: Breast Feeding

Single copies may be had free upon request. Prices in quantity will also be given upon request. All the folders are illustrated.

*Please send each one of the above pamphlets to me.*

*Frances Ingram,  
Neighborhood House,  
428 S. First St.,  
Louisville, Ky.*

*folders 1-8*

October 13, 1930.

For White House Conference on Child Welfare

Due to a misunderstanding as to the information wanted, will you kindly fill in the column below, and

RETURN IMMEDIATELY TO

Helen Morton  
347 Commonwealth Ave.,  
Boston, Mass.

Name of Organization Neighborhood House, Louisville, Kentucky

Type of Activity	No. of that type of activity	No. of persons taking part in that activity
Senior Girls' Club	1	14
" Boys "	4	46
Boys Scouts	1	17
Intermediate Boys Clubs	1	11
" Girls "	5	64
Junior Girls Clubs	2	20
" Boys "	1	13
Boys Toy Making Class	1	156
" Woodwork "	1	156
" Boat Making Class	1	10
" Aeroplane Class	1	8
" Colorfoil Class	1	6
Girls Needlework	1	30
" Toy Making	1	34
" Woodwork	1	16
" Handicraft	2	49
** Boys Gymnasium	2	57
Girls "	1	9
" Sewing Class	1	11
" Home Makers Class	1	12
Boys Choral Group	1	28
Girls Choral Group	1	12
Boys & Girls Choral Groups	4	250
Kinder Symphony	1	15
Harmonica	1	10

\*\* There are 5 Boys clubs under 18 years of age who are mainly basket ball groups, but who are classed as clubs. There are three clubs over 18 years of age who have athletics as a main activity.

For White House Conference on Child Welfare

Due to a misunderstanding as to the information wanted,  
will you kindly fill in the column below, and

RETURN IMMEDIATELY TO

Helen Morton  
347 Commonwealth Ave.  
Boston, Mass.

Name of organization Neighborhood House Louisville

Type of Activity	No. of that type of activity	No. of persons taking part in that Activity
Boy's Gym -	2	57
Girl's "	1	9
no basketball in these under 18		
There are 5 boys clubs under 18 yrs of age who are mainly		
Girl's Sewing Class	1	11
" Home makers "	1	12
Boy's Choral Group	1	28
Girl's " "	1	12
Boy's + Girl's " "	4	250
" " Kindergarten	1	15
" " Harmonica	1	10

B.B. groups - but who are closed as clubs. There are 3 clubs over 18 who have athletics has a main activity

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Juniors " "	2	20
" Boys "	1	13
Boys Toy Making Class	1	156
" Woodwork "	1	156
" Boat Making	1	10
" Aeroplane	1	8
" Golfing	1	6
Girls Needlework	1	30
" Toy Making	1	34
" Woodwork	1	16
" Handicraft	2	49

THIS PROGRAM IS TENTATIVE AND CONFIDENTIAL AND SUBJECT TO  
REVISION WHEREVER THE WORK OF THE CONFERENCE MAY  
BE FACILITATED THEREBY.

WHITE HOUSE CONFERENCE  
ON CHILD HEALTH AND PROTECTION

PROGRAM

WEDNESDAY AFTERNOON  
November 19, 1930

1.00 - 5.00 REGISTRATION: Interior Department, Eighteenth and F Streets, N. W.  
Main Floor Lobby

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WEDNESDAY EVENING  
November 19, 1930

- 8.15 GENERAL SESSION Constitution Hall, Eighteenth and C Streets, N. W.
- 8.45 WELCOMING ADDRESS Honorable Ray Lyman Wilbur, M. D.
- 9.00 ADDRESS BY THE PRESIDENT OF THE UNITED STATES (National Radio Hook-Up)



THURSDAY MORNING  
November 20, 1930

9.30 GENERAL SESSION Constitution Hall, Eighteenth and C Streets, N. W.

Address: THE NATIONAL ECONOMY OF CHILD HEALTH AND PROTECTION  
Honorable James J. Davis

10.00 PROGRAM ASSIGNMENTS

H. E. Barnard

10.15 SECTION MEETINGS

SECTION I - MEDICAL SERVICE

Samuel McC. Hamill, M. D., Presiding  
Auditorium, Interior Building  
Eighteenth and F Streets, N. W.

SECTION II - PUBLIC HEALTH SERVICE AND ADMINISTRATION

Hugh S. Cumming, M. D., Presiding  
American Red Cross Building  
400 Seventeenth St., N. W.

SECTION III - EDUCATION AND TRAINING

F. J. Kelly, Ph. D., Presiding  
Continental Hall  
Seventeenth and C Streets, N. W.

SECTION IV - THE HANDICAPPED: Prevention; Maintenance; Protection

C. C. Carstens, Ph. D., Presiding  
District Red Cross Building  
E Street, N. W., between 17th and 18th Streets

12.15 ADJOURNMENT

12.30 LUNCHEON MEETINGS

ROUND TABLE DISCUSSIONS

Twelve to eighteen luncheons will be held simultaneously, with  
round-table discussions.  
Subjects for the luncheon discussions will be announced later.

THURSDAY AFTERNOON  
November 20, 1930

2.00 SECTION I - MEDICAL SERVICE

Pan American Union Building

Samuel McC. Hamill, M. D., Section Chairman  
Kenneth D. Blackfan, M. D.  
Fred L. Adair, M. D.  
Philip Van Ingen, M. D.

SECTION IV - THE HANDICAPPED: Prevention; Maintenance; Protection  
District Red Cross Building

C. C. Carstens, Section Chairman  
Mrs. Kate Burr Johnson  
William J. Ellis  
Homer Folks  
Frederick P. Cabot

Discussion of Preliminary Reports:

Programs in charge of Chairmen in Sections designated;  
delegates invited to participate in meeting of particular interest.

4.00 ADJOURNMENT

THURSDAY EVENING  
November 20, 1930

7.00 GROUP DINNERS

FRIDAY MORNING  
November 21, 1930

7.30 - 9.00 BREAKFAST MEETINGS (Arrangements to be made if desired)

9.30 SECTION II - PUBLIC HEALTH SERVICE AND ADMINISTRATION

American Red Cross Building

Hugh S. Cumming, M. D., Section Chairman  
E. L. Bishop, M. D.  
George H. Bigelow, M. D.  
H. A. Whittaker

SECTION III - EDUCATION AND TRAINING

Continental Hall

F. J. Kelly, Section Chairman  
Louise Stanley  
John E. Anderson  
James E. West  
Chas. S. Berry

Thomas D. Wood  
Anne S. Davis  
Henry Breckinridge

Discussion of Preliminary Reports:

Programs in charge of Chairmen in Sections designated;  
delegates invited to participate in meeting of particular interest.

12.15 ADJOURNMENT

1.15 LUNCHEON MEETINGS

Round-Table Discussions

Subjects to be announced.

FRIDAY AFTERNOON  
November 21, 1930

2.30 SECTION III - EDUCATION AND TRAINING Continental Hall, 300 17th St.

F. J. Kelly, Section Chairman

Thomas D. Wood, M. D.

Anne S. Davis

Henry Breckinridge

Chas. S. Berry

Louise Stanley, Ph. D.

John E. Anderson, Ph. D.

James E. West

SECTION IV - THE HANDICAPPED: Prevention; Maintenance; Protection  
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Frederick P. Cabot

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delegates invited to participate in meeting of particular interest.

5.30 ADJOURNMENT

FRIDAY EVENING  
November 21, 1930

6.30 GROUP DINNERS

8.00 GENERAL SESSION Constitution Hall, Eighteenth and C Streets, N. W.

8.00 - 8.30 SPECIAL MUSIC - Marine or Navy Band

8.30 ADDRESS Julia Lathrop

9.00 ADDRESS: A SURVEY AND A CHALLENGE Ray Lyman Wilbur, M. D.

SATURDAY MORNING  
November 22, 1930

9.30 BRIEF REPORTS OF CONFERENCE MEETINGS By Section Chairmen

to REPORT FOR SECTION I - MEDICAL SERVICE  
Samuel McC. Hamill, M. D.

11.00

REPORT FOR SECTION II - PUBLIC HEALTH SERVICE AND ADMINISTRATION  
Hugh S. Cumming, M. D.

REPORT FOR SECTION III - EDUCATION AND TRAINING  
F. J. Kelly, Ph. D.

REPORT FOR SECTION IV - THE HANDICAPPED: Prevention; Maintenance;  
Protection  
C. C. Carstens, Ph. D.

11.00 CONSIDERATION OF REPORTS BY THE CONFERENCE Ray Lyman Wilbur, M. D.  
Presiding

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12.45 REPORT TO THE RADIO AUDIENCE OF THE CONFERENCE COMMITTEE FINDINGS  
Ray Lyman Wilbur, M. D.

(N. B. C. National Farm and Home Hour)



THE WHITE HOUSE CONFERENCE ON CHILD HEALTH  
AND PROTECTION

WASHINGTON, D. C.

November 19-22, 1930.

PRELIMINARY STATEMENT

The White House Conference on Child Health and Protection will be held in Washington, November 19-22, 1930, when the members of the committees who have been engaged in the Conference studies for more than a year, together with delegates and interested persons, will come together to consider the committee reports and to recommend further action.

Shortly after his inauguration President Hoover announced his purpose to call a conference on child health and protection to study the present status of the health and well-being of the children of the United States; to report what is being done; to recommend what ought to be done and how to do it.

A Planning Committee of twenty-seven men and women whose national interests were closely related to the various phases of child health and protection developed the plans for a comprehensive survey of all the facts and conditions which relate to the well-being of the child. The technical work of the conference was divided into four major sections, each of which was further divided into committees and sub-committees. As the work has progressed the membership of committees has constantly grown until more than 1200 experts in the field of child life are now actively engaged in its studies. Nor does this constitute the breadth of service since foundations, educational institutions and committees have carried on surveys and investigations throughout the United States.

The White House Conference on Child Health and Protection was called by President Hoover as an extra-governmental function and its work has been financed by funds provided for the purpose from private sources supplemented by special grants from foundations and associations having a particular interest in some phase of the studies.

Delegates: The Conference is made up of delegates invited by the President to participate in the consideration of the reports of the several committees. All committee members who have assisted in the conference studies are in the list of delegates. Invitations have also been issued to men and women appointed by Governors of the several states, or selected by committee chairmen because of their special interest in the work of the Conference.

Program: The preliminary program attached hereto briefly outlines the plan by which the Conference will conduct its work. Each section of the Conference has been given an opportunity to bring its committees and committee members

together for a final consideration of its committee reports. Special effort has been made to arrange Section meetings so that delegates whose primary interest is in the work of other sections may have an opportunity to participate in the discussions and thus to cover the entire field of study prior to the final meeting of the Conference.

Arrangements have been made by which committees may meet to perfect their reports at breakfast and luncheons, and committee rooms will be available for special meetings when desired. Group conferences of delegates interested in special subjects will also be arranged, usually at luncheon or dinner where subjects of general interest may be discussed under authoritative leadership.

Addresses: The Conference will be opened by its Chairman, Ray Lyman Wilbur, Secretary of the Interior. The President of the United States will address the delegates at the opening session. The President's message will be broadcast over a National hook-up and by previous arrangement groups of interested men and women throughout the Country will gather before the loud-speaker to receive his message and so participate in the work of the Conference. On Friday evening a public meeting will be held at which addresses touching the work of the Conference will be given by Dr. Ray Lyman Wilbur and Julia Lathrop.

At 12:45 p. m. on Saturday, November 22, the Chairman of the Conference, Dr. Ray Lyman Wilbur, will summarize the conclusions and recommendations in an address which will be broadcast over the National Farm and Home Hour hookup, which as on the occasion of the President's address will be participated in by interested groups throughout the country.

Place of Meeting: The headquarters of the Conference will be at the Department of the Interior. Delegates should enter the entrance at 18th and F Streets and will immediately register at the tables provided for that purpose. To facilitate the work of the Conference, delegates are requested to signify their intention to attend breakfasts, luncheons, and dinners, for which arrangements have been made. Headquarters for the several sections of the Conference will be established in the following buildings; and all meetings of the Sections and Committees of the Sections will be held at the buildings designated unless information is otherwise given to the delegates.

Section I - MEDICAL SERVICE

Auditorium - Interior Building - 18th and F Sts.

Section II - PUBLIC HEALTH SERVICE AND ADMINISTRATION

American Red Cross Building - 400 17th St., N. W.

Section III - EDUCATION AND TRAINING

Division A - Pan American Union Bldg., 17th & C Sts., N. W.  
Division B - Continental Hall - 17th and C Sts., N. W.

Section IV - THE HANDICAPPED

District Red Cross Bldg., E Street between 17th and 18th Streets, N. W.

**ROUND TRIP  
IDENTIFICATION CONVENTION CERTIFICATE  
WHITE HOUSE CONFERENCE ON CHILD HEALTH  
AND PROTECTION,  
WASHINGTON, D. C.,  
NOVEMBER 19-22, 1930.**

**SPECIAL NOTICE**

The use of this Certificate for the purpose of securing a reduced fare by any person other than a bona-fide member of the above organization, or a dependent member of his (or her) family is contrary to the provisions of the tariff on file with the Interstate Commerce Commission and State Commissions under which such fare is authorized.

**Ticket Agent:**

This Certifies.....

is a member of White House Conference on Child Health and Protection,  
and is entitled to purchase.....round trip excursion ticket...to Washington, D. C.,  
for himself (or herself) and for dependent members of his (or her) family when names are shown below at the reduced fare and under the conditions authorized in tariff.

(Purchaser sign in presence of Agent)

Insert below names of dependent members of family for whom excursion tickets are purchased, giving relationship.

*Inez G. Richardson*  
Administrative Assistant

**INSTRUCTIONS TO TICKET AGENT**

This Certificate will not be honored by Ticket Agent if it bears evidence of alteration or erasure.  
This Certificate is not valid unless presented on an authorized date shown in tariff.  
It is not valid unless signed in ink in the presence of Ticket Agent must satisfy himself that the person who presents certificate is entitled to reduced fare under tariff conditions.  
Ticket Agent will endorse hereon description of ticket or tickets and attach this Certificate to report to Ticket Auditor as required.

No. ....

(Printed in U.S.A.)

Railroad rates: Reduced fares have been authorized by the several railroad associations on the Identification Certificate Plan. Going and returning via the same route--fare and one half, with minimum of \$1.00 for the round trip for tickets bearing final return limit November 28, 1930; fare and three fifths with minimum of \$1.00 for the round trip, for tickets bearing final return limit 30 days in addition to date of sale.

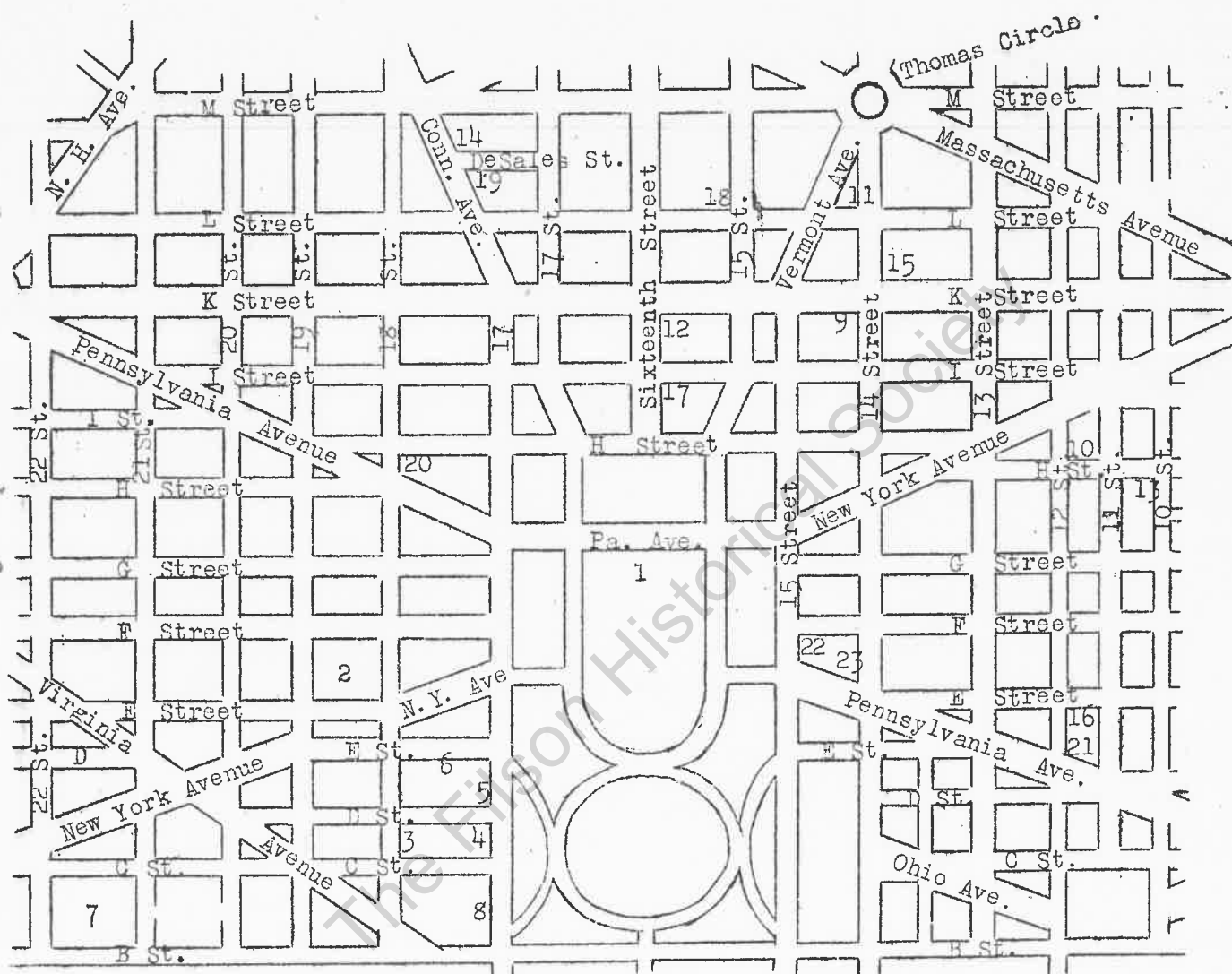
Going via one authorized route and returning via another--80% of the one way fare from starting point to destination by route traveled on going trip plus 80% of one way fare by route traveled on return trip with minimum of \$1.00 for the round trip for tickets bearing final return limit 30 days in addition to date of sale.

Tickets will be sold November 15-21. When presenting Identification Certificates for the purchase of tickets be sure to state which class ticket is desired since the fare and one half tickets will bear shorter final limit than the fare and three-fifths and the diverse route tickets. Before being honored for return, tickets must be validated by agents of the lines over which the tickets read. Arrangements with the various lines will be made to handle this formality at Conference headquarters.

Hotels: Arrangements have been made to care for delegates at the following hotels: Ambassador, Annapolis, Burlington, Carlton, Ebbitt, Grafton, Hamilton, Harrington, Lafayette, Lee House, Mayflower, Powhatan, Raleigh, Washington, and the Willard. This is not restricted, of course; reservations may be made at any other club or hotel preferred.

Blanket reservations have been made, but it has seemed more satisfactory for those attending to make definite arrangements for rooms directly with the hotels. The map indicates location of hotels and the buildings which will be used for the meetings. In writing for your reservation please state that the reservation is for the dates reserved for the White House Conference.

Guests: To facilitate the work of registration, please return the enclosed post card, noting whether or not admission tickets to the public meetings are desired for members of your family who accompany you to the Conference.



KEY TO CHART

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|--------------------------------------|-----------------------|
| 1. The White House.                  | 13. Ebbitt Hotel.     |
| 2. The Interior Department Building. | 14. Grafton Hotel.    |
| 3. Constitution Hall.                | 15. Hamiltin Hotel.   |
| 4. Continental Hall.                 | 16. Harrington Hotel. |
| 5. American Red Cross.               | 17. Lafayette Hotel.  |
| 6. District Red Cross.               | 18. Lee House.        |
| 7. National Academy of Sciences.     | 19. Mayflower Hotel.  |
| 8. Pan American Union.               | 20. Powhatan Hotel.   |
| 9. Ambassador Hotel.                 | 21. Raleigh Hotel.    |
| 10. Annapolis Hotel.                 | 22. Washington Hotel. |
| 11. Burlington Hotel.                | 23. Willard Hotel.    |
| 12. Carlton Hotel.                   |                       |



CHILD WELFARE DIVISION  
OF THE  
STATE DEPARTMENT OF WELFARE

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I. Announcement of beginning work, March 15, 1937

II. Background

1. The Children's Bureau Bill of 1928
2. Studies in Kentucky which resulted in the 1928 law.
3. Conditions in Kentucky in 1935

III. Proposed scope of program of the Child Welfare Division

1. Reclassification and depopulation of Institutions, and study of wards already placed and of 100 on the waiting list
2. Study of children in Almshouses
3. Demonstration Units
4. County Child Welfare Boards
5. Mothers' Aid
6. Aid to Dependent Children
7. Child Welfare Services

IV. Accomplishments since March 15, 1937

CHILD WELFARE DIVISION  
OF THE  
STATE DEPARTMENT OF WELFARE

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- ✓ I. By virtue of the Reorganization Act of 1936 the functions of the Kentucky Children's Bureau, created by the Legislature in 1928, were transferred to a Child Welfare Division in the newly established State Department of Welfare.

The Child Welfare Division began actual operation on March 15, 1937 with an office staff of eight including the Director.

On March 17, 1937 announcement in mimeographed form of the beginning of the program and of its proposed scope was sent out to all County Judges, County School Superintendents, Presidents of Women's Clubs, Executives of social agencies, Ministers, and other interested individuals. This announcement set forth the contemplated program.

II. Background

I. In 1928 the Kentucky Legislature passed a sound and progressive Children's Bureau Bill (the events leading to which are given below in article 2), and gave the Bureau power to effect the organization of County Child Welfare Boards and to establish Mothers' Aid, also to cooperate with other agencies. However, this law was permissive and did not define personnel, which two factors no doubt were the cause of slow progress under the Bill from 1928 to 1937. During these years only one County Children's Bureau was set up, and only one Mothers' Aid Department - in Fayette County and Jefferson County respectively.

2. Studies made in Kentucky prior to 1928

It is fitting to say that the evolution of a child welfare program in Kentucky goes back to 1920, when the Governor appointed a Children's Code Commission, the outgrowth of a study made by the National Child Labor Committee in 1919. In 1922 the Children's Code Commission proposed the establishment of a permanent Child Welfare Commission, which was done during the year. While the functions of this Commission were purely advisory, and no funds were provided for any services, the Commission did recognize the problems in the State and did keep interest in them alive until the Legislature in 1928 set up the Kentucky Children's Bureau, giving it the power to establish a Mothers' Aid program and to organize County Child Welfare Boards. It is under the authority of this 1928

law, with expanded powers under the Reorganization Act of 1936, that the present Child Welfare Division is operating.

### 3. Conditions in Kentucky in 1935

At the time of the initiation of the State Child Welfare program the picture of conditions in Kentucky stood as follows:\*

- 101 children under 18 living in Almshouses, and the number increasing.
  - 42 institutions for dependent children - with little coordination of effort and no public supervision.  
In 1931, annual cost of 38 institutions was \$2,000,000.
  - 5,155 children are in these.
  - 66 2/3% of the children are given education inside the institutions.  
Meager recreation in the majority.
  - 13 institutions - 1500 children given away, from Canada to Florida.
  - 46 agencies - total child population under care 16,551. (Including all institutions and foster homes).
  - 4 institutions working toward placement.
  - 6 agencies - 3,400 children placed in homes.
  - 3 agencies supervise children placed - 1,279.
  - 1,000 illegitimate children born annually in Kentucky, for whom little care is provided.
  - 135 feeble-minded children are scattered through other institutions than the School for the Feeble-Minded at Frankfort.
- Only 1 child protective agency in the State - it is a city one.
- No trained visiting teachers in Kentucky.
- Only 6 probation officers in counties.
- Only 4 institutions employ social workers.
- 230,000 children estimated in families on KERA relief rolls. (It is difficult to give accurate data on the number of children in the 16,000 "unemployable" cases, but around 2,990 of these are the Mothers' Aid type of case).

State Institutions had no control over admissions, as they accepted children committed by Courts, with no field staff to investigate beforehand. Children's cases were usually heard publicly, and about the same treatment given as to adults. The lack of coordination, little cooperation between public and private agencies, little study of applications and discharges, lack of trained personnel and uncertainty of tenure, - were all problems confronting the State.

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\*KERA "Study of Social Facilities in Kentucky", April 1, 1935

Neither of the two State subsidized Institutions, the Kentucky Children's Home Society, and the Kentucky Home Society for Colored Children operated on a state-wide basis as they were supposed to do, and no effort was made by the State to control disbursements of its grants-in-aid, or to prescribe standards of health or of placement of children in homes. (The Kentucky Children's Home Society was privately organized in 1895, but received State subsidy up to 65% of its total in 1936. The Kentucky Home Society for Colored Children was also privately organized, and received State aid first in 1910. In 1936 it received 97% of its total support from the State.) Since the founding of the State, we had gone on with the traditional "orphan asylum" plan, seeming to continue our faith in the completeness and soundness of institutional life for children, forgetting them for years once they were admitted, though the original impulse was the evidence of humane feeling and kindness. (There are at present more than 50 private children's institutions in Kentucky.)

While there may be an "eternal need" of institutional care for certain types of children, the trend of these enlightened times is to use the Institution mainly as a temporary receiving home where children may be given medical care and psychological study prior to their placement in suitable foster homes. Many children adjust to life far better in a private home, which is far preferable to the impersonal life in an Institution and more suited to long-time care of children. While placement in private homes is now being developed, there is continuous need of a Receiving Home for care of children whose own homes are only temporarily broken because of illness of the mother or pending solution of domestic conflict. For this group of children placement in foster homes is not considered desirable, since emotional ties with foster parents might be set up which would present obstacles to the return of the children to their own homes and the re-establishing of essential home ties. Children whose emotional conflicts are so serious that they can not be transferred to foster parents can be dealt with better in the Institution.

### III. Proposed Scope of the Child Welfare Program

1. This was to embody the reclassification and depopulation of the two State subsidized Children's Institutions, the Kentucky Children's Home Society at Lyndon, Kentucky, and the Kentucky Home Society for Colored Children at Louisville, Kentucky, also a study of wards of these Institutions, some 2,400, already placed, with a view to their proper care and better adjustment to society; and a study of 100 children on the waiting list of Lyndon, to determine whether or not family or community resources could not be utilized and so remove the necessity of institutional care.

2. An effort would be made to study the children in Almshouses, 118 in 1935 and increasing, with a view to taking them out of a situation entirely unsuitable.

3. The plan included setting up ten demonstration units, in counties selected on the basis of their large population at Lyndon and Greendale (the State Reform School), with special workers provided by the State, with the full cooperation of county officials and community organizations, with the expectation that such service would be developed in other counties as rapidly as proper arrangements could be made.

4. County Child Welfare Boards were to be set up as rapidly as the counties were able and willing to participate in the program.

5. Under the Children's Bureau Bill of 1928 (Ky.) Mothers' Aid could be granted only to those applicants who lived in counties which participated in this service on a State-County matching basis.

6. Aid to Dependent Children would receive matching grants from the Federal Children's Bureau as soon as each county was organized to administer it, the plan requiring that there be a state-wide uniform system for this type of aid.

7. Child Welfare Services of a general nature were to be developed through County Supervisors and district consultants. These services would require the cooperation of already existing State and local welfare agencies, public and private.

#### IV. ACCOMPLISHMENTS SINCE MARCH 15, 1937:

1. Four District Child Welfare Consultants appointed to the staff.
2. Eight case workers, including the Supervisor, placed on the Lyndon \* staff by Child Welfare Division.
3. A colored Supervisor placed on the staff of the Kentucky Home Society for Colored Children.\*
4. Several demonstration units set up, with trained workers in charge.
5. Three of these have expanded into areas of from four to five counties each.
6. Two have developed into County Welfare Departments.
7. The Central Office at Frankfort acts as a forwarding center, on all case correspondence between the State Institutions or out-of-state inquiries, with the local and district field workers.
8. Coordinated relationship between the child caring Institutions receiving state subsidy has been developed.
9. Local governmental units are being helped to accept their own responsibilities, and helped in local plans for children, since the two State Institutions were closed to new admissions, due to overcrowded conditions.

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\* These two Institutions were placed under the supervision of the Child Welfare Division by the Reorganization Act of 1936.



- ✓ 10. Over 50 county Child Welfare Boards have been organized (under the authority of the 1928 Ky. law) at this time.
11. Consultant service has been given by the field staff and by the Central Office on local problems of truancy, neglect, delinquency, illegitimacy, adoptions, foster home placement, etc.
12. Cooperation with the State Crippled Children's Commission, State and County Health Units, WPA., CCC., N.Y.A., Travelers' Aid, County Welfare departments and private family and children's agencies, has been established in the handling of cases.
- ✓ 13. The State allocated \$175,000 from the Social Security appropriation for services to dependent children.
14. The Federal Children's Bureau allocated for the fiscal year ending June 30, 1937 the sum of \$43,259.42, and a similar amount for the fiscal year ending 1937-1938, for salaries of workers, special projects, and for in-service training. In some counties not financially able to conduct a full program, funds for office space and equipment are furnished by the county, while the stenographer and part-time case worker are furnished from Child Welfare Service funds.
15. Training has been given through two Child Welfare Institutes at the University of Kentucky, bringing in instructors of outstanding experience and ability from Milwaukee and Chicago; also through monthly meetings for the entire staff at the Central Office.
16. The connection of the State with the Kentucky Home Society for Colored Children was severed in October 1937, and in its place was set up the Colored Section of the Child Welfare Division, under the direction of the State colored worker, and the supervision of the State Department.
17. Certain counties are now organized for participating in Mothers' Aid, and a number of cases have been established to date with State-County funds. (This plan is limited by the financial ability and willingness of the counties.)
18. Plan for Aid to Dependent Children on a Federal-State-County matching basis to be developed through a general public educational program on the need and value of this aid.
19. Plans for community organization, coordination and integration of community agencies throughout the State in the interest of more assumption of local responsibilities are constantly developing.

20. Adoption Law Proposed

House Bill No. 407 was introduced in the 1938 Assembly and passed second reading, but failed to be enacted into law. This bill would have regulated the adoption of children and heirs at law, jurisdiction and venue of such proceedings, control of adoptions and of adopted persons, written consent by parents or institutions, contracts, investigation of fitness for adoption and of suitability of the home of the petitioner to be made by the State Department of Welfare or any agency authorized by the State Department to make such investigation, change of name, records open only to proper authorities, protection of inheritance, right of appeal by any aggrieved person within 60 days, prohibition of advertisement for adoption in newspapers published or sold in Kentucky, annulment after child's 17th birthday provided all persons entering into adoption contract agree, and repeal of any conflicting act or portion thereof.

Such a law would prevent the possibility of a child's being "given away" by a parent or other person, with no protection to that child's future, for the Courts would have power to prevent a family from accepting a child "given" to them without due process of law.

*Nell Whaley*

(Miss) Nell Whaley  
Senior Child Welfare Consultant

Approved by:

*Mabel B. Marks*

(Mrs.) Mabel B. Marks, Director  
Child Welfare Division